

ONDER

OF THE

WEST BENGAL ELECTRICITY REGULATORY COMMISSION

IN CASES NO. APR - 131/ 24 - 25 & FPPCA - 126/ 24 - 25

APPROVAL OF FUEL AND POWER PURCHASE COST

ADJUSTMENT (FPPCA) AND ANNUAL PERFORMANCE REVIEW

(APR) OF WEST BENGAL STATE ELECTRICITY DISTRIBUTION

COMPANY LIMITED FOR FY 2023 – 24

DATE: 29.12.2025



CHAPTER – 1 PREAMBLE

- 1.1 West Bengal State Electricity Distribution Company Limited (hereinafter referred to as 'WBSEDCL') has submitted an application for Annual Performance Review (in short 'APR') for 2023 24 on 29.11.2024 in terms of regulation 2.6 of the West Bengal Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2011, as amended from time to time (in short 'Tariff Regulations'). WBSEDCL has also submitted Fuel and Power Purchase Cost Adjustment (FPPCA) application for 2023 24 on 20.09.2024 for ascertaining the Fuel and Power Purchase Cost Adjustments (in short "FPPCA") separately. The FPPCA application and APR application have been admitted by the Commission on 10.12.2024 and 31.12.2024 in Case No. FPPCA 126 / 24 25 and Case No. APR 131/ 24 25 respectively.
- 1.2 The APR covers the areas of permissible annual fixed charges, permissible incentives and sharing of gain as per the provisions of the Tariff Regulations. In the APR for the year 2023 24, therefore, the review of the different elements of fixed charges, categorized as controllable and uncontrollable has been done to find out the admissible amounts against each head of element vis-à-vis the amount allowed under tariff order for 2023 24 in Case No. TP 98 / 22 23 dated 30.03.2023. The FPPCA covers the permissible amount of Fuel and Power Purchase cost as per the relevant formula specified in Schedule 7A of the Tariff Regulations along with impact of gain sharing related to parameters of fuel cost, power purchase cost and distribution loss, if any.
- 1.3 On admission of the FPPCA and APR applications for the year 2023 24, the Commission decided to process both the applications in a combined manner. Accordingly, WBSEDCL was directed to publish the combined gist of the APR and FPPCA application for 2023 24, as approved by the Commission. The gist was published in four newspapers inviting suggestions / objections, if any, from the public as per following table:

Table 1

| SI. No. | Date of Publication | Newspapers | Last date for submission of suggestions / objections as per notification |
|---------|------------------------|----------------|--|
| 1 | | The Aajkal | 21 days from date of publication (inclusive |
| 2 | 22 04 2005 | Bartaman | date of publication) |
| 3 | 22.04.2025 | Times of India | [i.e., 12.05.2025] |
| 4 | | The Statesman | |

The approved gist along with the APR and FPPCA petitions for 2023 - 24 were also published on the website of WBSEDCL. WBSEDCL had also made available the applications of APR and FPPCA for 2023 - 24 and copy of its Audited Financial Statements for 2023 - 24 on its website. Opportunity was provided to all to inspect the applications and take copies thereof.

1.4 No suggestion, objections or comments have been received by the Commission within the stipulated date and time.



CHAPTER – 2 FUEL AND POWER PURCHASE COST

- 2.1 In this part of the order, the Commission takes up for determination of fuel and power purchase cost allowable to WBSEDCL on the quantum of power sold by it to the consumers and other licensees during the financial year 2023 24.
- 2.2 The Fuel and Power Purchase Cost (FPPC) during the referred adjustment period, i.e., financial year 2023 24, is to be admitted in terms of the formula as specified in schedule 7A to the Tariff Regulations.
- 2.3 ENERGY BALANCE AND ADMITTED DISTRIBUTION LOSS FOR 2023 24:
- 2.3.1 Norm of distribution loss for WBSEDCL for the year 2023 24 was 16.50% in terms of the Tariff Regulations. As it comes out from the data provided by WBSEDCL in its application, the actual rate of distribution loss of WBSEDCL on the quantum of sales to consumers works out as under:

Table 2

| SI. | el lable 2 | | | |
|-----|---|--------------|--|--|
| No. | Particulars | Energy in MU | | |
| 1 | Total Energy purchased (Net of CTU loss of 730.061 MU \$) (refer Annexure- 2A of the Order) | 53,680.091 | | |
| 2 | Energy sent out from own generating stations \$ | 1,969.146 | | |
| 3 | STU Grid loss \$ | 1,488.087 | | |
| 4 | Net UI Energy drawn (137.15 MU - 569.638 MU) \$ | (-) 432.488 | | |
| 5 | Net Energy Available with WBSEDCL from own generating stations and from purchase of power $[(1) + (2) - (3) + (4)]$ | 53,729.211 | | |
| 6 | Energy sold to persons other than own consumer and licensee including transmission loss @ 2.70% (1622.989 MU + 45.037) \$ | 1,668.026 | | |
| 7 | Pumping energy for Purulia Pumped Storage Project (PPSP) including transmission loss @ 2.70% (1847.211 MU + 51.259 MU) \$ | 1,898.470 | | |
| 8 | Energy available at distribution input for sale to consumer and licensee [(5) - (6) - (7)] | 50,162.715 | | |
| 9 | Energy sold to licensee at EHV & sale to Sikkim | 36.034 | | |
| 10 | Transmission loss on energy sold to licensee & Sikkim considering normative transmission loss @ 2.70% | 1.00 | | |
| 11 | Energy Swap Out including transmission loss @ 2.70% (423.465 MU + 11.751 MU) | 435.216 | | |
| 12 | Energy received for wheeling at 33kV | 149.820 | | |
| 13 | Net Energy Available with WBSEDCL for sale to own consumers $[(8) - \{(9) + (10) + (11)\} + (12)]$ | 49,840.285 | | |

Order for FPPCA and APR of WBSEDCL for the year 2023 - 24

| SI. No. | Particulars | Energy in MU |
|------------|--|---------------------|
| 14 | Energy Wheeled | 148.037 |
| 15 | Additional Unit allowed for wheeling | 1.783 |
| 16 | Energy sold to own consumers and sale to licensee at HV level \$ | 41,553.474 |
| 17 | Own consumption (See Reference below) | |
| 18 | Distribution loss $[(13) - \{(14) + (15) + (16) + (17)\}]$ | 75.000 8,061.991 |
| 19 | Distribution loss in % [(18)/ (13) x 100] | 16.18% |

2.3.2 The actual distribution loss is 16.18%. It is less than the normative distribution loss of 16.50% considered by the Commission in Tariff Order. Thus, the gain accrued by WBSEDCL due to lesser distribution loss than the normative shall be shared by WBSEDCL with its consumers in terms of 2.5.5.4 of the Tariff Regulations as shown in the subsequent paragraph.

2.4 BENEFITS FOR SAVINGS IN DISTRIBUTION LOSS:

2.4.1 The actual sale to consumers and licensees is admitted as 41,553.474 MU. The energy consumed as own consumption is admitted as 75 MU. Thus, the allowable quantum of distribution loss as per norms @ 16.50% on actual quanta of sales to consumers and licensees as well as the energy consumed at own premises works out at 8,225.986 MU and actual quanta of distribution loss against that sale and own consumption is admitted as 8,061.991 MU. The savings in this regard thus comes to 163.995 MU (8,225.986 MU – 8,061.991 MU). As per the provisions of the Tariff Regulations, the entitled gain of 1/3rd in this regard shall be shared with the consumers.

2.4.2 The computations in monetary terms are worked out in Table 3 below:

Table 3

| SI. No. | Particulars | Unit | Value |
|---------|---|-------------|------------|
| 1 | Quanta of energy sold to consumers | MU | 41,553.474 |
| 2 | Admitted energy for own consumption | MU | 75.000 |
| 3 | Normative distribution loss | % | 16.50 |
| 4 | Allowable Quantum of Distribution Loss | MU | 8,225.986 |
| 5 | Actual Distribution Loss (As per SI No. 18 of Table 2) | MU | 8,061.991 |
| 6 | Quanta of energy saved for better distribution loss | MU | 163.995 |
| 7 | Average Cost of Power Purchase (SI No. 50 of Annexure 2A) | Rs. / kWh | 4.314 |
| 8 | Cost of energy saved for better distribution loss | Rs. in Lakh | 7,075 |

| SI. No. | Particulars | Unit | Value |
|---------|--|-------------|----------|
| 9 | Gain to be retained by WBSEDCL (2/3rd) | Rs. in Lakh | 4.716.67 |
| 10 | Gain to be passed on to consumers (1/3 rd) | Rs. in Lakh | 2 358 33 |

- 2.4.3 In terms of 2.5.5.4 of Tariff Regulations, gain due to better performance of distribution loss shall be shared between the distribution licensee and the consumers at the ratio of $\frac{2}{3}$: $\frac{1}{3}$. Thus, in addition to the actual power purchase cost, $2/3^{rd}$ of the gain i.e., Rs. 4,716.67 Lakh is to be retained by the licensee and the balance benefit of Rs. 2,358.33 Lakh has been passed on to the consumers by way of considering actual power purchase cost. The overall gain and loss of WBSEDCL for controllable parameters will be computed in the subsequent chapter.
 - 2.5 The values of different factors in the FPPCA formula are computed and admitted by the Commission as under:

2.5.1 FC (FUEL COST):

No coal fired thermal generating station is owned and operated by WBSEDCL. WBSEDCL has also not claimed any amount for the year under this head.

2.5.2 PPC (POWER PURCHASE COST):

- 2.5.2.1 WBSEDCL in its FPPCA petition has claimed total power purchase cost of Rs. 23,50,685 Lakh (including Swap In power cost of Rs. 17,030 Lakh). WBSEDCL also submitted that they have received a rebate of Rs. 2,589 Lakh for timely payment of Power Purchase bills and refund of Rs. 559 Lakh on account of Security Constraint Economic Dispatch (SCED) during the year 2023 24 which has not been included in the aforesaid cost. WBSEDCL has also submitted detailed break up of Note 34 of their Audited Financial Statements under Annexure A duly certified by the auditor which shows that the total power purchase cost for 2023 24 as Rs. 23,33,655 Lakh (excluding DSM and arrear). Further, note 34A shows that the total Swap in power cost of Rs. 17,030 Lakh. Thus, the total power purchase cost including rebate and refund comes to Rs. 23,47,537 Lakh as shown in Annexure 2A.
- 2.5.2.2 The quanta of power purchased by WBSEDCL from different sources and cost incurred thereon during 2023 24 as per submission of WBSEDCL and Audited



Financial Statements 2023 - 24 have been enumerated in Annexure -2A. As may be seen therein, the quantum of power purchased during the year works out to be 54,410.701 MU. The cost incurred for total power purchase is Rs. 23,47,537 Lakh.

- 2.5.2.3 WBSEDCL submitted that it had sold surplus energy of 1,668.026 MU in the year 2023 24 to persons other than consumers and licensee. WBSEDCL in its petition has considered the cost of such surplus power at weighted average energy charge rate of all long-term thermal power stations at Rs. 2.595 per kWh. WBSEDCL has submitted the details of the energy charge rate of all long-term thermal power stations at Annexure A of their petition.
- 2.5.2.4 Accordingly, the Commission decides to adjust the cost of such surplus power sold to persons other than consumers and licensees at marginal cost equivalent to weighted average energy charge rate of long term thermal power stations at Rs. 2.597 per kWh as shown in Table 4 and 5 below:

Table 4

| | lable 4 | | |
|-------------------------------|--------------------------|---|-----------------------------------|
| Long Term Thermal Source | Purchased energy (MU) | Energy Charge & MFCA Charge Rs. In Lakh | Energy Charge Rate Rs. per kWh |
| NTPC | 7,938.876 | 2,04,884.00 | 2.581 |
| DVC | 748.070 | 31,875.00 | 4.261 |
| DPL | 2,102.816 | 49,544.00 | 2.356 |
| WBPDCL | 27,912.567 | 6,92,422.00 | 2.481 |
| PTC – ADHUNIK | 479.081 | 21,080.00 | 4.400 |
| TPTCL - MAITHON POWER LIMITED | 2,290.115 | 64,170.00 | 2.802 |
| HIRANMAYE ENERGY MITED | 1,679.517 | 56,748.00 | 3.379 |
| OVERALL | 43,151.042 | 11,20,723.00 | 2.597 |

Table 5

| SI No | Particulars | Unit | Values |
|----------|---|-------------|-----------|
| 1 | Surplus Energy sale to person other than consumer and licensee as per Table 2 | MU | 1,668.026 |
| 2 | Pooled average variable cost of thermal plants under Long / Medium Term PPAs [As per Table 4] | Rs. per kWh | 2.597 |
| 3 | Marginal Energy cost of surplus energy [(1) x (2) /10] | Rs. Lakh | 43,319 |

Gain if any, on account of revenue earned shall be shared as discussed in the subsequent chapter(s) in terms of clause (iv) of regulation 5.15.2 of the Tariff Regulations.



2.5.2.5 The Commission now works out the average cost of power purchase as below:

Table 6

| Particulars | Purchase (MU) | Cost (Rs. Lakh) |
|--|------------------|--------------------|
| Total Power Purchase and Cost including rebate and refund (Annexure 2A) | 54,410.701 | 23,47,537.00 |
| Less: Energy Swap Out (Note 34A) | 435.216 | 17,030.00 |
| Less: Proportionate energy charge for surplus power sold to persons other than its own consumers & licensees (Table 5) | 1,668.026 | 43,319.00 |
| Quantum for effecting distribution to consumers and licensees | 52,307.459 | 22,87,188.00 |

2.5.2.6 It is seen from SI. No. 9.0 of the statement of technical particulars of Audited Financial Statements that WBSEDCL has drawn 137.150 MU under Deviation Settlement Mechanism (DSM) during the year 2023 – 24. It is also seen from SI. No. 16 of the statement of technical particulars of the Audited Financial Statements that, WBSEDCL has injected 569.638 MU during the year 2023 – 24 under DSM. As per note no. – 32 and 34(C) of the Audited Financial Statements, the net amount receivable from DSM pool account is Rs. 13,315 Lakh. The net receivable amount is adjusted with the ARR in subsequent chapter.

2.6 CD: COST DISALLOWABLE:

2.6.1 The actual amount of energy available with WBSEDCL for distribution to the consumers and licensees of WBSEDCL is computed as below:

Table 7

| SI. No. | Description | Quantity (MU) |
|------------|--|-------------------------|
| 1 | Total energy purchased for effecting distribution to consumers and licensee as in Table 6 above | 52,307.459 |
| 2 | CTU Loss | 720.004 |
| 3 | STU Grid Loss | 730.061 |
| 4 | Net DSM Energy | 1,488.087 |
| 5 | Net energy available with WBSEDCL from purchase [(1) – (2) – (3) + (4)] | (-) 432.488 |
| 6 | Pumping energy for Purulia Pumped Storage Project (PPSP) including normative transmission loss | 49,656.823 1,898.470 |
| 7 | Net purchased energy available with WBSEDCL for distribution to own consumers and licensees. $[(5) - (6)]$ | 47,758.353 |

2.6.2 The Commission notes that, actual auxiliary consumption as submitted by WBSEDCL in line with the normative auxiliary consumption of the plants as specified in the Schedule 9A (H) of the Tariff Regulation. The details of the auxiliary consumption as admitted by the Commission as shown in the Table 8 below:



Table 8

| Own Generating Station | Generation in MU | Aux in MU | Actual Aux in % | Normative Aux as per Schedule 9A | Excess if any |
|------------------------|------------------|--------------|-----------------------|--|---------------|
| Rammam | 167.735 | 1.677 | 1.00% | 1.00% | 0 |
| Jaldhaka-1 | 140.182 | 1.402 | 1.00% | 1.00% | 0 |
| Mini micro-Hydel | 174.841 | 1.748 | 1.00% | 1.00% | 0 |
| PPSP | 1366.936 | 23.238 | 1.70% | 1.70% | 0 |
| Solar | 147.517 | 0.00 | 0.00% | 0.00% | 0 |
| Total in MU | 1997.212 | | | | _ |

2.6.3 The Commission has worked out the amount of excess power purchase cost as under:

Table 9

| SI. | Contar | Table 9 | | |
|-----|--------------------|--|-----------|------------|
| No. | Factor Notation | Nomenclature | Unit | Value |
| 1 | Esc | Quanta of energy sold to consumers and licensee at HV level (41,467.509 MU + 85.965 MU) | MU | 41,553.474 |
| 2 | Eo | Admitted energy for own consumption | MU | 75 |
| 3 | D | Normative distribution loss | % | 16.50% |
| 4 | - | (Esc + Eo) / (1 – (d x 0.01)) | MU | 49,854.460 |
| 5 | EsL | Energy sold to other licensees at EHV & sale to Sikkim | MU | 36.034 |
| 6 | T | Normative T & D loss for E _{SL} (5) | % | 2.70% |
| 7 | - | Est/ (1 – (t x 0.01)) | MU | 37.034 |
| 8 | E | Aux. consumption in excess of norms (Table 8) | MU | 0.000 |
| 9 | Eg | Energy sent out from own generating station | MU | 1,969.146 |
| 10 | E _{Adm} | Purchase of energy admitted $[(4) + (7) - (8) - (9)]$ | MU | 47,922.348 |
| 11 | Ep | Total energy purchased for distribution and supply to own consumers and licensees (Table 7) | MU | 47,758.353 |
| 12 | EE | Excess energy purchased [(11) – (10)] | MU | 0.00 |
| 13 | EPAvg | Average purchase cost | Rs. / kWh | 4.33 |
| 14 | | Cost of excess power purchase [(12) x (13) / 10] | Rs. Lakh | 0.00 |
| 15 | Cd | Cost disallowed (within the limits specified in regulation 2.8.6.1 of the Tariff Regulation) | Rs. Lakh | 0.00 |

2.6.4 Since, there is no excess energy purchased during 2023-24, no cost has been disallowed during 2023-24.



2.7 PRIOR PERIOD ADJUSTMENTS:

2.7.1 WBSEDCL submitted that a net amount of Rs. 30,094 Lakh was payable by WBSEDCL to agencies for the period prior to 2023 – 24 for power purchase cost. The details regarding payable amount of Rs. 30,094 Lakh has been mentioned below:

Table 10

| SI. No | Generating Station | Amount (Rs. Lakh) |
|--------|--------------------|-------------------|
| 1 | DVC | (-) 151.00 |
| 2 | NTPC | 19,137.00 |
| 3 | NHPC | 20,285.00 |
| 4 | PTC | 6,964.00 |
| 5 | TPTCL | 3,501.00 |
| 6 | DPL | (-) 19,703.00 |
| 7 | HMEL | 61.00 |
| | Total | 30,094.00 |

2.7.2 The Commission admits Rs. 30,094 Lakh towards prior period adjustment during the year 2023 – 24.

2.8 PAYMENT TO NHPC LIMITED THROUGH BILL DISCOUNTING:

- 2.8.1 WBSEDCL submitted that they have availed bill discounting amounting to Rs. 33,351 Lakh in respect of the energy bills of NHPC limited for the month from August, 2022 to October, 2022. The Commission vide order dated 09.11.2023 in Case No. OA-454 / 23 24 had directed WBSEDCL to approach the Commission with details and proper justification for availing bill discounting to pay the monthly invoices of NHPC at the truing up stage.
- 2.8.2 Accordingly, WBSEDCL in their FPPCA petition submitted that they have paid a total of Rs. 18,131.22 Lakh through instalments during FY 2023 24 and prayed to allow the same along with their FPPCA.
- 2.8.3 It is observed that, the Commission in paragraph 3.10.7 of the order dated 09.12.2024 in Case No. FPPCA 120 / 23 24 and APR 117 / 23 24 has already allowed the entire cost of Rs. 33,351 Lakh as power purchase cost of 2022 23. Hence, no additional cost on account of bill discounting is found to be admissible in 2023 24.



2.9 ALLOWABLE FUEL AND POWER PURCHASE COST:

2.9.1 Putting the value of factors, as discussed and admitted in the foregoing paragraphs, the amount of allowable fuel and power purchase cost to WBSEDCL for the year 2023 – 24 works out as under:

Table 11

| SI. | Particulars / Factors | Admitted | |
|-----|--|--------------|--|
| No. | Tarticulars / Factors | (Rs. Lakh) | |
| 1 | FC: Fuel Cost | | |
| 2 | PPC: Power Purchase Cost for Consumer & licensee (Table 6) | 22,87,188.00 | |
| 3 | C _D : Cost Disallowable (Table 9) | 0.00 | |
| 4 | A: Prior Period's Adjustment (Table 10) | 30,094.00 | |
| 5 | $FC + (PPC - C_D) + (+A)$ | 23,17,282.00 | |
| 6 | Total Fuel and Power Purchase Cost | 23,17,282.00 | |

2.10 RENEWABLE PURCHASE OBLIGATION:

- 2.10.1 WBSEDCL has submitted that they have achieved 0.62% of Solar RPO as against the Solar RPO target of 6% and 0.59% of Non-Solar RPO as against the Non-Solar RPO target of 11%. WBSEDCL in this regard has submitted that they have taken initiative by floating tenders for procurement of RTC RE power. However, the outcome of those tenders has been either cancelled or no response in terms of submission of bids.
- 2.10.2 The Commission noted the submission of WBSEDCL. The Commission directs WBSEDCL to explore the following measures to improve their RE Portfolio:
 - (i) Explore Green Market for procurement of RE power.
 - (ii) Explore firming up of long-term PPA from RE Sources
 - (iii) Explore possibilities of providing roof top Solar PV connections in terms of extant Rules and Regulations.



ANNEXURE – 2A ACTUAL POWER PURCHASE FOR 2023 – 24

| 01.1 | | Energy | Power Purchase | Average Power |
|--------|---|-----------|----------------|---------------|
| SI No. | Particulars | Purchased | Cost | Purchase Cost |
| | | (MU) | (Rs. Lakh) | Rs. / kWh |
| 1 | NTPC Limited (FSTPS) | 4,143.25 | 2,10,560.00 | 5.082 |
| 2 | NTPC Limited (TSTPS) | 711.083 | 20,361.00 | 2.863 |
| 3 | NTPC Limited (Kahelgaon-Stage I&II) | 408.714 | 17,327.00 | 4.239 |
| 4 | NTPC Limited (Darlipalli-Stage1) | 1,917.52 | 57,541.00 | 3.001 |
| 5 | NTPC-BARH (STPS-1 & STPS-2) | 142.309 | 8,070.00 | 5.671 |
| 6 | NTPC Ltd. Muzaffarpur TPS (Kanti Bijli) | 219.459 | 11,536.00 | 5.257 |
| 7 | NTPC-Nabinagar STPS-1 | 78.885 | 3,758.00 | 4.764 |
| 8 | NTPC North Karanpura TPS-I | 317.652 | 11,914.00 | 3.751 |
| 9 | PTC (India) Limited (Chukha) | 274.755 | 8,353.00 | 3.040 |
| 10 | PTC (India) Limited (Kurichhu) | 11.062 | 316.00 | 2.857 |
| 11 | PTC (India) Limited (Tala) | 472.549 | 10,727.00 | 2.270 |
| 12 | Damodar Valley Corporation - Grid (Mejia V) | 263.522 | 13,793.00 | 5.234 |
| 13 | Damodar Valley Corporation - Radial | 484.548 | 22,057.00 | 4.552 |
| 14 | Durgapur Projects Limited | 2,102.82 | 83,077.00 | 3.951 |
| 15 | NHPC Limited (Rangit) | 68.594 | 2,865.00 | 4.177 |
| 16 | NHPC Limited (Teesta V) | 471.409 | 9,883.00 | 2.096 |
| 17 | NHPC Limited (TLDP III) | 406.106 | 22,996.00 | 5.663 |
| 18 | NHPC Limited (TLDP IV) | 627.134 | 26,660.00 | 4.251 |
| 19 | Govt. of Sikkim | 0.12 | 7.00 | 5.833 |
| 20 | West Bengal Power Development Corporation Limited | 27,912.57 | 10,97,888.00 | 3.933 |
| 21 | CESC Limited | 9.35 | 612.00 | 6.545 |
| 22 | Electro Steel Casting Limited | 18.032 | 456.00 | 2.529 |
| 23 | Neora Hydro Limited | 7.496 | 270.00 | 3.602 |
| 24 | Nippon Power Limited | 11.615 | 418.00 | 3.599 |
| 25 | Himadri Chemicals & Industries Ltd | 80.523 | 2,410.00 | 2.993 |
| 26 | Shree Renuka Sugars Ltd. | 29.675 | 816.00 | 2.750 |
| 27 | Reshmi Ispat | 8.561 | 190.00 | 2.219 |
| 28 | Reshmi Cements Ltd | 29.261 | 597.00 | 2.040 |
| 29 | Bengal Energy Limited | 69.708 | 1,980.00 | 2.840 |
| 30 | Alakananda Balmukund | 2.451 | 49.00 | 1.999 |
| 31 | NVVN Bundle Power (Solar & Thermal) | 372.606 | 20,543.00 | 5.513 |
| 32 | TPTCL (Mithon Right Bank) | 2,290.12 | 97,565.00 | 4.260 |
| 33 | TPTCL (Dagachhu) | 409.52 | 16,355.00 | 3.994 |
| 34 | PTC (India) Limited (Adhunik) | 479.081 | 21,101.00 | 4.404 |
| 35 | PTC (India) Limited (Mangdechhu) | 688.663 | 28,855.00 | 4.190 |
| 36 | SECI-RTC | 32.323 | 954.00 | 2.951 |
| 37 | Jharkhand Bijli Vitran Nigam Ltd | 0.212 | 54.00 | 25.472 |
| 38 | North Bihar Power Distribution Company Ltd. | 0.116 | 10.00 | 8.621 |
| 39 | Assam Power Distribution Company Ltd. | 0.984 | 105.00 | 10.671 |
| 40 | Solitaire | 6.549 | 754.00 | 11.513 |
| 41 | Hiranmayee Energy Ltd. | 1,679.52 | 91,170.00 | 5.428 |



Order for FPPCA and APR of WBSEDCL for the year 2023-24

| SI No. | Particulars | Energy Purchased | Power Purchase Cost | Average Power Purchase Cost |
|--------|---|---------------------|------------------------|--------------------------------|
| 10 | | (MU) | (Rs. Lakh) | Rs. / kWh |
| 42 | Adani Enterprises Limited | 139.264 | 11,879.00 | 8.530 |
| 43 | Tata Power Trading Co. Ltd. (Short term) | 34.095 | 2,944.00 | 8.635 |
| 44 | Power Exchange India Limited | 1,078.75 | 82,775.00 | 7.673 |
| 45 | Indian Energy Exchange Limited | 4,948.86 | 2,69,365.00 | 5.443 |
| 46 | Hindustan Power Exchange | 546.013 | 41,739.00 | 7.644 |
| 47 | Swap In | 403.300 | 17,030.00 | 4.223 |
| 48 | Gross Quanta and Cost of Power Purchase for 2023 - 24 | 54,410.701 | 23,50,685.00 | 4.223 |
| 49 | Less: | 01,110.701 | 20,00,000.00 | |
| а | Rebate for Timely Payment | | 2,589.00 | |
| b | Refund from SLDC on account of SCED during 2023 - 24 | | 559.00 | |
| 50 | Net Quanta and Cost of Power Purchase for 2023 - 24 | 54,410.701 | 23,47,537.00 | 4.314 |



CHAPTER – 3 GROSS FIXED ASSET DURING 2023 – 24

3.1 WBSEDCL in addition to its distribution network also have small/ mini hydro generating stations, pumped storage plant and solar photovoltaic plants. In this chapter the Commission decides to analyse the admissible Gross Fixed Assets (GFA) related to distribution infrastructure, pumped storage plant and embedded hydro and solar generating stations of WBSEDCL. This admitted GFA will be considered for determination of applicable fixed cost in the subsequent chapter.

3.2 OPENING VALUE OF GROSS FIXED ASSET (GFA) FOR THE FY 2023 - 24:

3.2.1 WBSEDCL has claimed Rs. 37,31,866 Lakh as opening GFA for the year 2023 – 24 including intangible asset, as reflected in Note 1. of its Audited Financial Statement. The Commission in the APR Order for 2022 – 23 has not considered Rs. 6,314 Lakh against its Distribution Asset Addition and Rs. 818 Lakh against its Generation Asset Addition during the year 2022 – 23. Thus, the opening admissible GFA for the year 2023 – 24 becomes Rs. 37,24,734 Lakh.

Table 12

Figures in Re Lakh

| SI No. | Particulars | Claimed Opening GFA for 2023 – 24 | Disallowed in APR 2022 – 23 | Admissible Opening GFA for 2023 – 24 |
|-----------|--------------------|-----------------------------------|-----------------------------|---|
| 1 | Generating Asset | 3,38,900.00 | 818.00 | 3,38,082.00 |
| 2 | Distribution Asset | 31,29,979.00 | 5,278.00 | 31,24,701.00 |
| 3 | Metering Asset | 1,73,487.00 | 1,036.00 | 1,72,451.00 |
| 4 | Other Asset | 89,500.00 | | 89,500.00 |
| | Total | 37,31,866.00 | 7,132.00 | 37,24,734.00 |

3.3 ADDITION OF FIXED ASSET IN FY 2023 - 24:

3.3.1 WBSEDCL has claimed Rs. 2,75,544 Lakh as Asset Addition during the year 2023 – 24. However, WBSEDCL did not submit the detailed break up of their claim. WBSEDCL was asked vide letter dated 24.11.2025 to submit the details of planned and non-planned asset additions during the year. WBSEDCL vide its reply dated 19.12.2025 submitted that asset capitalized in 2023 – 24 under planned scheme was Rs. 2,14,657 Lakh and assets capitalized under non-planned scheme was Rs. 60,887 Lakh.



3.3.2 CAPITALIZATION UNDER PLANNED SCHEME:

- 3.3.2.1 The Commission observes that WBSEDCL has proposed to capitalize Rs. 105.77 Lakh against Turga PSP. The Commission noted that the Turga PSP is yet to be commissioned. WBSEDCL has proposed to capitalize Rs. 105.03 Lakh relating to Smart Meter Project Management Service only, whereas the project itself is yet to be commissioned. The Commission is of the view that Smart Meter Project Management Service shall not be brought under the consideration on standalone basis without capitalizing the actual project. From the submission, it is found that Rs. 337.20 Lakh has been proposed to be capitalized for Indus Park in the year 2023 - 24 whereas, Rs. 84.72 Lakh is still in progress. The Commission finds that the project cost shall be capitalized after COD of the project. It is also noted that WBSEDCL has claimed Rs. 576.62 Lakh against Works for PPSP and MHPS projects. However, the nature of work executed has not been specified. The Commission also observes that, WBSEDCL has capitalized Rs. 0.80 Lakh under Unfunded Civil Work, Rs. 89.65 Lakh under Purulia Pumped Storage Project and Rs. 461.46 Lakh under TG Unit at Jaldhaka, Rammam and TCF which are not supported with detailed justification and prima-facie appears to be O&M in nature. The Commission decides to consider such expenditure under O&M head.
- 3.3.2.2 In view of the above, the Commission decides to admit Rs. 212980.47 Lakh as Asset Addition during the year 2023 24 under planned scheme and considers Rs. 551.91 Lakh under O&M Expenses as shown below:

Table 13

Figures in Rs. Lakh

| SI No. | Particulars | Claimed Asset Addition | Admissible Asset Addition | Admitted under O&M |
|-----------|--|------------------------------|---------------------------------|--------------------|
| 1 | Planned Asset Addition | 2,14,657.00 | 2,14,657.00 | |
| 2 | Less: Turga PSP | | (-) 105.77 | |
| 3 | Less: Smart Meter Project Management Service | | (-) 105.03 | 7.7.1 |
| 4 | Less: Indus Park | | (-) 337.20 | |
| 5 | Less: Works for PPSP and MHPS | | (-) 576.62 | 576.62 |
| 6 | Less: Unfunded Civil Work | | (-) 0.80 | 0.80 |
| 7 | Less: Purulia Pumped Storage Project | | (-) 89.65 | 89.65 |
| 8 | Less: TG Unit at Jaldhaka, Rammam and TCF | | (-) 461.46 | 461.46 |
| 9 | Total Planned Capital Asset Addition | 2,14,657.00 | 2,12,980.47 | 1,128.53 |



3.3.3 CAPITALIZATION UNDER NON - PLANNED SCHEME:

3.3.3.1 WBSEDCL has proposed non planned Asset Addition of Rs. 60,887 Lakh during the year 2023 - 24. Out of this new asset creation was Rs. 41,277 Lakh, asset created to replace old or damaged asset is Rs. 18,978 Lakh and capitalization of Rs. 632.61 Lakh claimed against furniture/ tools/ office equipment etc. fall under regulation 5.2.3 of the Tariff Regulations. The Commission observes that any expenditure on minor items/ asset falls under regulation 5.2.3 after the cut-off date are generally not considered as additional capitalization. WBSEDCL also not submitted any specific reason for capitalizing such expenditures except for submitting a detailed item wise list. Thus, the Commission decides to consider these expenditures under Operation and Maintenance Expenses. The Commission in its letter dated 24.11.2025 directed WBSEDCL to submit the details of non-planned assets mentioning the necessity of the job/ work. WBSEDCL in its reply left the column blank. From the submission, it is also noted that WBSEDCL has claimed different augmentation related expenses under replaced asset even for few hundred rupees. WBSEDCL also claimed expenses related to inventory and O&M amounting to Rs. 4,228.95 Lakh which is to be considered under O&M expenses. Besides, the Commission decides to consider claims of Rs. 1,063.28 Lakh where involvement is less than one Lakh under O&M expense. Regarding the new asset addition, the Commission decides to admit the entire amount of Rs. 41,277 Lakh. Thus, the total admissible non-planned asset addition comes to Rs. 54,962.77 Lakh.

Table 14

Figures in Rs. Lakh Admissible Claimed SI Non-Planned Admitted **Particulars** Asset No. Asset under O&M Addition Addition Non-Planned Asset Addition 1 New Asset Addition 41,277.00 41,277.00 2 Furniture/ Tools/ Office Equipment under regulation 5.2.3 633.00 633.00 Asset created to replace old or damaged asset 18,978.00 18,978.00 Less: Inventory and O&M related (-) 4,228.95 4,228.95 Less: Expenditure less than one lakh (-) 1,063.28 1,063.28 Sub-total (3) 13,685.77 4 Total Non-Planned Capital Asset Addition (1 + 2 + 3)

60,887.00

54,962.77

5,925.23



- 3.3.3.2 Thus, the total admissible asset addition during 2023 24 comes to Rs. 2,67,943.24 Lakh.
 - 3.4 CLOSING VALUE OF GROSS FIXED ASSET (GFA) FOR THE FY 2023 24:
- 3.4.1 In view of the above analysis the admissible Net Closing GFA of WBSEDCL for the financial year 2023 24 becomes Rs. 39,91,332.24 Lakh as shown below:

Table 15

Figures in Rs. Lakh

| SI No. | Particulars | Admitted Closing GFA for 2023 – 24 | | | | | |
|--------|--------------------------------------|------------------------------------|--------------|--------------|--|--|--|
| or No. | Farticulars | Generation | Distribution | Total | | | |
| 1 | Opening GFA Admitted | 3,38,082.00 | 33,86,652.00 | 37,24,734.00 | | | |
| 2 | Asset Addition admitted for the year | 6,923.50 | 2,61,019.74 | 2,67,943.24 | | | |
| 3 | Retired Asset | 0.00 | (-) 1,345.00 | (-) 1,345.00 | | | |
| 4 | Closing GFA Admitted | 3,45,005.50 | | | | | |

3.5 From the submission, made in paragraph (iv) of letter dated 19.12.2025 it is observed that total value of asset put to use out of Government grant and consumer contribution as on 31.03.2024 amounts to Rs. 23,28,364 Lakh. The same has been shown under the summary of Asset Register under Annexure 10. WBSEDCL under the summary statement of Annexure 10 submitted that the Gross Value of Fixed Asset which are partly commissioned or for which final project cost approval under regulation 2.8.5 is pending amounts to Rs. 11,52,167 Lakh. The Commission notes that, in terms of the Tariff Regulations, no depreciation, interest on loan and return on equity is admissible for assets created through grant fund or consumer contribution. Further, for the assets where capitalization of part or full assets has been done but the final approval of the project under regulation 2.8.5 is yet to be done, 95% of the capitalized value to be considered limited to ceiling of the investment approval.



CHAPTER - 4

FIXED COST DETERMINATION UNDER APR OF 2023 - 24

4.1 BACKGROUND:

- 4.1.1 The Tariff Regulations specifies the classification of different fixed charge elements under controllable and uncontrollable heads and also the treatment of variation between projected expenditure and actual expenditure of such fixed charge elements during redetermination of ARR in APR. Any gain or loss on account of uncontrollable elements shall be passed through in terms of regulation 2.5.5.3 of the Tariff Regulations. Any gain or loss on account of controllable factors shall be shared with the consumers in terms of regulation 2.5.5.4 of the Tariff Regulations.
- 4.1.2 The element wise fixed cost and admissible gain or loss are discussed in the subsequent paragraphs.
- 4.2 TRANSMISSION CHARGE AND ASSOCIATED COSTS:

4.2.1 INTER - STATE TRANSMISSION CHARGES (CTU CHARGE):

At paragraph 2.2.1 of the APR application, WBSEDCL seeks Rs. 1,04,641 Lakh incurred as current year transmission charge to PGCIL and Rs. 8,460 Lakh incurred towards settling arrear dues of PGCIL. At paragraph 2.2.3 of the APR application, WBSEDCL has claimed Rs. 970 Lakh having paid to NVVNL as reimbursement for inter-state transfer of solar power and arrear of Rs. 169 Lakh. Besides, a sum of Rs. 19,603 Lakh as short-term open access charge is claimed appearing at paragraph 2.2.4 of the application. Paragraph 2.2.3 of the APR application also discloses on rebate availed for timely payment of CTU charges amounting to Rs. 9 Lakh. The claimed amount of Rs. 1,33,834 Lakh (Rs. 104641 Lakh + Rs. 8460 Lakh + Rs. 970 Lakh + Rs. 169 Lakh + Rs. 19603 Lakh – Rs. 9 Lakh) corresponds to the amounts appearing at notes 34 (D), 34.4 and 34.5 of the Audited Financial Statements for 2023 - 24 of WBSEDCL. The Commission, as such, admits the sum of Rs. 1,33,834 as Inter – State Transmission Charges (CTU charges) claimed by WBSEDCL.



4.2.2 INTRA - STATE TRANSMISSION CHARGES (STU CHARGE):

In the MYT of WBSEDCL for the year 2023 – 24, the Commission admitted the transmission charges payable to WBSETCL at Rs. 1,55,076 Lakh which was payable by WBSEDCL as user of the state transmission system. Against such admitted amount, actual STU charges of Rs. 1,66,543 Lakh have been accounted for in Note-34 (D) of the Audited Financial Statements of 2023 - 24. It is further observed that claim of WBSEDCL in the APR application for the year 2023 - 24 at paragraph 2.3 under the head STU charges is in parity with amount appearing in the Audited Financial Statements. The Commission, as such, admits the sum of Rs. 1,66,543 Lakh as STU charges claimed under by WBSEDCL.

4.2.3 SLDC CHARGES:

WBSEDCL has claimed Rs. 3,367 Lakh in the APR application appearing at paragraph 2.6 of the APR application. The note 34 (F) of Audited Financial Statements brings out that WBSEDCL accounted for Rs. 3,370 Lakh as SLDC charge for the year 2023 - 24 and an adjustment of arrear amount (-) Rs. 3 Lakh against the admitted amount of Rs. 2,586 Lakh in the respective tariff order. The amount as claimed in the application and accounted for in the Audited Financial Statements are observed to be in parity. The Commission, as such, admits amount of Rs. 3,367 Lakh as SLDC charges in the APR for 2023 - 24 as claimed by WBSEDCL.

4.2.4 POSOCO CHARGES:

On account of system operation charges to Power System Operation Corporation (POSOCO), WBSEDCL claimed Rs. 4 Lakh for the year 2023 - 24 (paragraph 2.4 of the APR application) against the admitted amount of Rs. 528 Lakh in the Tariff Order of 2023 – 24. In note 34 (D) of the Audited Financial Statements, Rs. 4 Lakh appear as arrear dues. The Commission, as such, admits amount of Rs. 4 Lakh as RLDC charges in the APR for 2023 - 24 as claimed by WBSEDCL.



4.2.5 ERPC CHARGES:

An amount of Rs. 16 Lakh were accounted for in note 34 (E) of Audited Financial Statements and also claimed by WBSEDCL at paragraph 2.5 of the APR application of the application as Eastern Regional Power Committee (in short "ERPC") charges. The entire amount of Rs. 16 Lakh is admitted in the APR for the year 2023 – 24.

4.2.6 VARH CHARGES:

In paragraph 2.7 of their application, WBSEDCL has claimed an amount of Rs. 120 Lakh towards payment of Reactive Energy (VARH) charge. Such charge has been shown in note 34 (G) of the Audited Financial Statements of WBSEDCL for 2023 – 24. The Commission vide its MYT Order, had observed that, VARH charge is a kind of penalty due to reactive power drawal from the grid during low voltage condition and reactive power injection to the grid during high voltage, which is not healthy for the grid and can be avoided to the great extent by implementing proper planning and operational measures. Accordingly, the Commission had not admitted any amount in MYT Order under this head. Further, the Commission has directed WBSEDCL to submit the detailed justification and measures taken to reduce the payable VARH charge along with their APR Petition.

Accordingly, the Commission notes that, WBSEDCL in this Petition has submitted that, ERLDC claims VARH charges from WBSLDC as per VARH drawal at various ISTS interconnection points at high and low voltage as per IEGC Regulations 2010. WBSEDCL submitted that it has introduced underground cable network scheme in different urban towns which has helped them to restrict VARH drawal. It has also installed 33/11 kV substations in different districts with HV and LV cable distribution network under infrastructure development schemes to control VARH drawal. Besides, they have installed 11 kV capacitor banks against selective 11 kV feeders. WBSEDCL is planning for further VARH compensation through ensuing RDSS scheme. It is submitted that WBSEDCL was able to reduce the VARH charge around 6% in 2022 – 23 compared to 2021 – 22 and another 77% in 2023 – 24 compared to 2022 – 23. WBSEDCL highlighted that the total VARH charge in 2023 – 24 is Rs. 120 Lakh



against Rs. 521 Lakh in 2022 – 23. In view of the above, the Commission decides to admit the amount Rs. 120 Lakh claimed by WBSEDCL under this head.

4.2.7 The total Transmission Charges and associated costs as admitted by the Commission is summarized below:

Table 16

| | | Figure | s in Rs. Lakh |
|--------|---|-------------|---------------|
| SI No. | Particulars | Claimed | Admitted |
| 1 | Inter-State Transmission Charge | 1,33,834.00 | 1,33,834.00 |
| 2 | Intra-State Transmission Charge | 1,66,543.00 | 1,66,543.00 |
| 3 | SLDC Charge | 3,367.00 | 3,367.00 |
| 4 | POSOCO Charge | 4.00 | 4.00 |
| 5 | ERPC Charge | 16.00 | 16.00 |
| 6 | VARH Charges | 120.00 | 120.00 |
| 7 | Total transmission and associated Cost (1 to 6) | 3,03,884.00 | 3,03,884.00 |

4.3 ENERGY SAVING CERTIFICATE:

In paragraph 2.8 of their application, WBSEDCL submitted that they are classified as Designated Consumers under the Perform Achieve and Trade (PAT) Scheme and are required to achieve specific energy saving targets. Non-compliance with PAT targets could attract penalties under Energy Conservation Act, 2001. To avoid such financial or legal repercussions, WBSEDCL has purchased Energy Savings Certificates (ESCerts) worth Rs. 278 Lakh in 2023 – 24 to meet its obligations for the year 2018 – 19. WBSEDCL proposed to consider the cost of such ESCerts in the APR for 2023 – 24. The Commission admits the same.

4.4 EMPLOYEE COST:

4.4.1 At paragraph 2.9 of APR application for 2023 - 24, WBSEDCL has claimed Rs 1,79,951 Lakh towards expenditures on employee cost, as against the amount of Rs. 1,55,937 Lakh admitted in the Tariff Order for the said year. Note 35 of the Audited Financial Statements states that a sum of Rs. 1,79,951 Lakh been recognized as employee benefit expenses after capitalization of Rs. 7,296 Lakh. This includes Director's sitting fee of Rs. 14 Lakh. A negative adjustment of Rs. 5,269 Lakh on account of remeasurement of post-employment benefit obligation has been considered under note 41 as other comprehensive expense. Adding of Rs. 5,269



Lakh from the amount pertaining to the employee benefit expense and Director's sitting fee under note 35 of the Audited Financial Statements, the net amount of employee benefit expense arrives to Rs. 1,85,220 Lakh. Accordingly, the Commission admits Rs. 1,85,220 Lakh towards Employee cost in the APR for 2023 – 24 as shown below:

Table 17

Figures in Rs. Lakh

| Particulars | As per Tariff Order | As claimed in Petition | Admitted Rs. in Lakh | |
|---|------------------------|------------------------|-------------------------|--|
| Employees Cost | Rs. in Lakh | Rs. in Lakh | | |
| Employee Cost (as per Note 35 of Audited Financial Statements) before Employee Cost Capitalization) | 1,62,172.00 | 1,87,233.00 | 1,87,233.00 | |
| Less: Employee Cost Capitalized | (-) 6,247.00 | (-) 7,296.00 | (-) 7,296.00 | |
| A. Salary & wages (including other staff welfare benefits, compensation and contribution to provident and other funds)A | 1,55,925.00 | 1,79,937.00 | 1,79,937.00 | |
| B. Add: Directors' sitting Fees & Expenses | 12.00 | 14.00 | 14.00 | |
| C. Add: Other Comprehensive Income (Note 41 of Financial Statement) | - | 5,269.00 | 5,269.00 | |
| Total Employee Cost (A + B + C) | 1,55,937.00 | 1,85,220.00 | 1,85,220.00 | |

4.4.2 The Commission allocates the admitted cost to generation and distribution activities as proposed by WBSEDCL in the petition as below:

Table 18

Figures in Rs. Lakh

| | 2023 – 24 | | | | | |
|------------------|----------------|------------------------------|--------------------------------|-------------------|--|--|
| Expenditure Head | Claimed in APR | Admitted under Generation | Admitted under Distribution | Total Admitted | | |
| Employee Cost | 1,85,220.00 | 5,880.00 | 1,79,340.00 | 1,85,220.00 | | |

4.4.3 WBSEDCL in Annexure 14 under Compliance Report of Volume II of its petition submitted that the Commission had admitted cumulative amount of Rs. 9,976.83 Crore as payment towards terminal benefit fund till 2023 – 24. However, the Commission in its APR Order upto 2017 – 18 has withheld an amount of Rs. 2,556.60 Crore due to non-payment towards terminal benefit fund. Subsequently, on the submission of WBSEDCL, the Commission released Rs. 1,293.58 Crore vide order dated 23.11.2022 after considering the cumulative payment towards terminal benefit fund. Thus, an amount of Rs. 1,263.02 Crore was still withheld by the Commission. WBSEDCL prayed to release of Rs. 636.71 Crore out of the withheld amount of Rs.



1263.02 Crore confirming that the said amount has been paid in its compliance report. The claim of WBSEDCL in this context is supported with a certificate of the Auditor confirming the payment of Rs. 636.71 Crore. Thus, the Commission decides to release Rs. 636.71 Crore as shown in Table 36 in Chapter 5.

4.4.4 It is also noted that, WBSEDCL actually disbursed a cumulative amount of Rs. 9350.52 Crore on account of Terminal Benefit fund during the period from 2007 – 08 to 2023 – 24. Accordingly, the balance amount remains at Rs. 626.31 Crore (Rs. 9,976.83 Crore – Rs. 9,350.52 Crore) and is continued to be withheld by the Commission. WBSEDCL is directed to deposit the balance amount of Rs. 626.31 Crore and submit a certificate by Auditor confirming payment of the same for release of the balance withheld amount.

4.5 OPERATION AND MAINTENANCE (O&M) EXPENSES:

4.5.1 OPERATION AND MAINTENANCE (O&M) EXPENSES FOR GENERATION:

4.5.1.1 The Commission had admitted Rs. 8,215 Lakh in the MYT Order for 2023 - 24 as normative O&M expense. From the APR petition, it is observed that the normative O&M comes to Rs. 8,172 Lakh. WBSEDCL in its petition has claimed an additional amount of Rs. 607 Lakh of O&M expense against solar plants where there is a gap between Government grant received and LOA awarded including restoration expenditure incurred in respect of few solar projects. WBSEDCL in paragraph 2.13.1 of its petition has claimed actual O&M expense for generation as Rs. 7,595 Lakh. Further, the Commission in paragraph 3.3.2.1 above has observed that expenses under Works for PPSP and MHPS amounting to Rs. 576.62 Lakh, under Purulia Pumped Storage Project amounting to Rs. 89.65 Lakh and under TG Unit at Jaldhaka, Rammam and TCF amounting to Rs. 461.46 Lakh are O&M expenses. Thus, the actual O&M expense for generation comes to Rs. 8,722.73 Lakh. Considering the above, the normative admissible expenses is found to be Rs. 8,172 Lakh as shown in Table 19 below. The Commission observes that the admissible expenses is well above the actual expense incurred. Hence, no additional cost for solar O&M is found admissible.



Table 19

Figures in Rs. Lakh

| Particulars | Installed Capacity in MW | Normative O&M cost in Rs. Lakh/ MW | Normative O&M Claimed | Actual | Admissible in APR |
|---|--------------------------------|--|-----------------------------|----------|-------------------|
| Rammam Stage I | 51 | 16 | 816 | | 816 |
| Jaldhaka | 36 | 22.21 | 800 | | 800 |
| Small Hydro | 88.1 | 22.22 | 1,958 | 7.505.00 | 1,958 |
| PPSP | 900 | 5 | 4,500 | 7,595.00 | 4,500 |
| Solar | 40 | 5.48 | 98 | | 98 |
| Additional expense for Solar Projects | | | 607 | | 0 |
| Add: Expenses for Works for PPSP and MHPS as in paragraph 3.3.2.1 | | | | 576.62 | |
| Add: Expenses for Purulia Pumped Storage as in paragraph 3.3.2.1 | | | | 89.65 | |
| Add: Expenses for TG Unit at Jaldhaka, Rammam and TCF as in paragraph 3.3.2.1 | | | | 461.46 | |
| Total | | | 8,779 | 8,722.73 | 8,172.00 |

4.5.1.2 In terms of 4th proviso of regulation 5.7.1 of the Tariff Regulations, WBSEDCL has also claimed Rs. 93 Lakh as special O&M expense against the preliminary expenditure on Rammam Intermediate Stage Hydel Project (RISHP) which was dropped as non-potential generating project. The same is found admissible.

4.5.2 OPERATION AND MAINTENANCE (O&M) EXPENSES FOR DISTRIBUTION:

The Commission in the MYT Order for 2023 – 24 approved an amount of Rs. 1,75,777 Lakh as Operation and Maintenance (O&M) Expenses constituting of Rs. 1,12,721 Lakh as Repair and Maintenance (R&M) Expenses, Rs. 50,440 Lakh as Administrative and General (A&G) Expenses and Rs. 12,616 Lakh as O&M for RDSS Scheme.

4.5.2.1 REPAIR AND MAINTENANCE (R&M) FOR DISTRIBUTION:

4.5.2.1.1 WBSEDCL has claimed normative R&M expense of Rs. 1,23,410 Lakh against Rs. 1,12,721 Lakh admitted in the MYT Order. WBSEDCL submitted the actual R&M expense for distribution as Rs. 66,921 Lakh. Further, the Commission in paragraph 3.3.2.1 and 3.3.3.1 of Chapter 3 has observed that expenses under Unfunded Civil Work amounting to Rs. 0.80 Lakh, Furniture, Tools and Office Equipment amounting to Rs. 633 Lakh, Inventory and O&M amounting to Rs. 4,228.95 Lakh and



expenditures of less than Rs. One Lakh amounting to Rs. 1,063.28 Lakh in total are O&M in nature and thus considered under R&M Expenses. In view of the above, the actual R&M expense is considered as Rs. 72,847.03 Lakh.

4.5.2.1.2 From the petition, it is observed that WBSEDCL has claimed opening GFA as Rs. 33,92,966 Lakh for its distribution business. The amount is reflected in Note 1.7 of its Audited Financial Statements. In the APR Order for 2022 - 23, the Commission had disallowed an amount of Rs. 6,314 Lakh against proposed asset addition of distribution function. Thus, the admissible opening Gross Fixed Asset (GFA) for 2023 - 24 against distribution function becomes Rs. 33,86,652 Lakh (Rs. 33,929,66 Lakh - Rs. 6,314 Lakh). The Commission in paragraph 3.4.1 has admitted Rs. 2,61,019.74 Lakh of asset addition during 2023 - 24 towards Distribution, Metering and Other Assets against the claim of Rs. 2,67,387 Lakh. Further, Rs. 1,345 Lakh retired during the year. Thus, the closing admissible GFA becomes Rs. 36,46,328.74 Lakh as also depicted in paragraph 3.4.1 above. Accordingly, the normative R&M expense based on the admitted GFA comes to Rs. 1,23,077 Lakh as shown below.

Table 20

Figures in Rs. Lakh

| Distribution, Metering and Other Assets | Tariff Order for 2023 – 24 | Claimed for 2023 – 24 | Actual | Admitted for 2023 – 24 |
|---|----------------------------|--------------------------|-----------|------------------------|
| Opening GFA | 31,70,221.00 | 33,92,966.00 | | 33,86,652.00 |
| Add: Asset Addition | 1,07,972.00 | 2,67,387.00 | | 2,61,019.74 |
| Less: Retired | (-) 7,189.00 | (-) 1,345.00 | 00 004 00 | (-) 1,345.00 |
| Closing GFA | 32,71,004.00 | 36,59,008.00 | 66,921.00 | 36,46,326.74 |
| Average GFA | 32,20,613.00 | 35,25,987.00 | | 35,16,489.00 |
| R&M Norm for 2023 - 24 | 3.50% | 3.50% | | 3.50% |
| Add: Expenditure for Furniture/ Tools/ Office Equipment etc. under regulation 5.2.3 | | | 633.00 | |
| Add: Inventory and O&M related expenses as in paragraph 3.3.3.1 | | | 4,228.95 | |
| Add: Expenditure less than Rs. One lakh as in paragraph 3.3.3.1 | | | 1,063.28 | |
| Add: Unfunded Civil Work as in paragraph 3.3.2.1 | | | 0.80 | |
| Normative R&M | 1,12,721.00 | 1,23,410.00 | 72,847.03 | 1,23,077.00 |

4.5.2.2 ADMINISTRATIVE AND GENERAL (A&G) EXPENSES FOR DISTRIBUTION:

4.5.2.2.1 WBSEDCL in its petition has claimed Rs. 45,198 Lakh as normative A&G expense for its distribution business against Rs. 50,440 Lakh admitted in the MYT Order.



WBSEDCL submitted that actual A&G expense incurred in 2023 – 24 is Rs. 85,095 Lakh. In addition to this, the Commission in paragraph 4.15 of this order has considered Rs. 1,796 Lakh as Bank Charges under this head. Thus, the total A&G expense is considered as Rs. 86,891 Lakh.

4.5.2.2.2 In terms of clause (ii) of regulation 5.7.4.1 of the Tariff Regulations, during APR the base year A&G value (A&G_b) is to be recomputed considering based on the trued-up value of last 5 years. Accordingly, the redetermined normative A&G for 2023 – 24 comes to Rs. 50,633 Lakh as shown in table below:

Table 21

Figures in Rs. Lakh

| Particulars | Derivations | 2018-19 | 2019-20 | 2020-21 | 2021-22 | 2022-23 | Normative | |
|---|-------------|-----------|--------------------------|-----------|-----------------|-----------|---------------|--|
| A&G Expenses | Donvations | A | As admitted in APR Order | | | | for 2023 - 24 | |
| Hybrid Index | Α | 4.72% | 4.00% | 2.79% | 9.82% | 8.08% | 1.65% | |
| A&G | В | 13,779.00 | 14,023.00 | 13,393.00 | 14,715.00 | 13,799.00 | ,,,,,,, | |
| Insurance | С | 64.00 | 107.9.00 | 58.96 | 254.00 | 179.00 | | |
| Rates & taxes | D | 16,135.74 | 17,521.82 | 17,828.23 | 18,907.78 | 18,031.70 | | |
| Lease rental | Е | 1,905.00 | 730.00 | 766.00 | 1,871.00 | 614.00 | | |
| Complaint management | F | 307.98 | 318.00 | 341.98 | 298.00 | 267.00 | | |
| Out sourced (A&G) | G | 19,659.40 | 20,928.43 | 22,962.36 | 23,260.00 | 25,562.00 | | |
| Total A&G | h= | E1 0E1 10 | E2 C20 4E | FF 250 52 | | | 50.000.00 | |
| Total A&G | sum(b:g) | 51,851.12 | 51,851.12 53,629.15 | 55,350.53 | 59,305.78 | 58,452.70 | 50,633.00 | |
| Less: Rates & Tax on R&M considered in R&M norm | I I | 9,958.10 | 10,971.62 | 11,071.77 | 12,096.88 | 12,808.59 | | |
| Net A&G for respective FY | j= h - i | 41,893.02 | 42,657.53 | 44,278.76 | 47,208.90 | 45,644.11 | | |
| A&G inflation impact | K | 51,503.52 | 50,079.66 | 49,983.63 | 51,844.81 | 45,644.11 | | |
| Average A&G for last 5 years | | | | 49,811.15 | , , , , , , , , | , | | |

- 4.5.2.2.3 Thus, the admissible normative A&G expense for distribution becomes Rs. 50,633 Lakh against the actual expense of Rs. 86,891 Lakh.
 - 4.5.2.3 From the petition, it is observed that no O&M expense has been incurred against RDSS.
 - 4.5.3 The overall O&M expense incurred by WBSEDCL vis-à-vis the admissible normative expense is shown below:



Table 22

Figures in Rs. Lakh

| Particulars | Admitted in Tariff | Normative Claimed | Actual | Normative Admitted |
|---|--------------------|----------------------|-------------|-----------------------|
| O&M for Generation | 8,215.00 | 8,171.00 | 0.700.70 | 0.470.00 |
| Additional O&M for Solar | | 607.00 | 8,722.73 | 8,172.00 |
| Special O&M against dropped non- potential generation projects | | 93.00 | 93.00 | 93.00 |
| Sub-total Generation (A) | 8,215.00 | 8,871.00 | 8,815.73 | 8,265.00 |
| R&M Distribution | 1,12,721.00 | 1,23,410.00 | 72,847.03 | 1,23,077.00 |
| A&G for Distribution | 50,440.00 | 45,198.00 | 86,891.00 | 50,633.00 |
| O&M for RDSS | 12,616.00 | 0.00 | 0.00 | 0.00 |
| Sub-total Distribution (B) | 17,577.00 | 1,68,608.00 | 1,59,738.03 | 1,73,710.00 |
| Total O&M Expense (A + B) | 1,83,992.00 | 1,77,479.00 | 1,68,553.76 | 1,81,975.00 |

4.5.4 In view of the admissible normative O&M expense of Rs. 1,81,975.00 Lakh, WBSEDCL's actual O&M expense is found to be Rs. 1,68,553.76 Lakh. Thus, there is a net gain of Rs. 13,421.24 Lakh. The gain is to be shared between the licensee and the consumers as per the provisions of regulation 2.5.5.4 of the Tariff Regulations in the subsequent paragraph.

4.6 STATUTORY CHARGES:

4.6.1 WBSEDCL has claimed Rs. 268 Lakh as Statutory Charges against Rs. 276 Lakh admitted in the MYT Order for 2023 - 24 for payment of License/ Filing fees to Statutory Authority. WBSEDCL also submitted Note 38 of the Audited Financial Statement for 2023 - 24 with break-up of amount pertaining to Generation and Distribution duly certified by the auditor in support of their claim. The Commission admits Rs. 268 Lakh as Statutory Charges for 2023 - 24.

Table 23

Figures in Re Lakh

| | Admitted in | Claimed | | | Admitted | 1 | |
|-------------------|----------------------------|---------|--------|--------|----------|--------|--------|
| Particulars | Tariff Order for 2023 – 24 | Gen. | Dist. | Total | Gen. | Dist. | Total |
| Statutory Charges | 276.00 | 18.00 | 250.00 | 268.00 | 18.00 | 250.00 | 268.00 |

4.7 **DEPRECIATION**:

4.7.1 WBSEDCL has claimed Rs. 53,522 Lakh as Depreciation of its generation and distribution assets against Rs. 42,717 Lakh admitted in the MYT Order for 2023 - 24.



WBSEDCL submitted that actual depreciation as per the Audited Financial Statements in 2023 – 24 is Rs. 2,12,703 Lakh, as reflected in Note 37. WBSEDCL has adjusted Rs. 1,17,705 Lakh towards Amortization of Government Grant and Rs. 41,476 Lakh on account of Amortization of Consumer's Contribution towards cost of capital assets as below:

Table 24

| | | Figures in I | Rs. Lakh |
|---|---|--------------|----------|
| Particulars | Admitted in Tariff Order for 2023 – 24 | Claimed | Notes |
| Depreciation | | 2,12,703.00 | 37 |
| Less: Amortisation of Government Grant | | 1,17,705.00 | 17.1 |
| Less: Amortization on account of Consumer's Contribution towards Cost of Capital Assets | 42,717.00 | 41,476.00 | 17.1 |
| Net Depreciation | | 53,522.00 | |

- 4.7.2 WBSEDCL has submitted the detail computation of Depreciation in Form B of the petition. WBSEDCL also submitted the summary of Asset Register in Annexure 10 segregating the type of assets. In its letter dated 19.12.2025, WBSEDCL submitted that the land value of Rs. 9350 Lakh was not mentioned in Annexure 10. From the submission in Form B, it is observed that WBSEDCL has considered Rs. 5 Lakh and Rs. 54 Lakh as Depreciation for Lease Hold Land of generating and distribution assets respectively. The Commission is of the considered opinion that Depreciation for such Lease Hold Land shall not be applicable. It is also noted that during computation of total depreciation value, WBSEDCL has not adjusted Rs. 459 Lakh for depreciation of retired assets. WBSEDCL has also considered the amortization of Intangible Asset within its computation of Depreciation submitted in Form B.
- 4.7.3 The Commission in Chapter 3 of this order has admitted Rs. 37,24,734 Lakh as Opening GFA and Rs. 2,67,943.24 Lakh as Addition of Fixed Assets during the year 2023 24. Now, considering the admitted Gross Fixed Assets and the observations mentioned above, the Commission determines the admissible Depreciation as Rs. 52,053 Lakh shown below:

Order for FPPCA and APR of WBSEDCL for the year 2023 - 24

Table 25

| | Table 25 | | | | | | |
|-------|---------------------------------|----------------|----------------|--------------|--------------|--|--|
| SI | | Figures in R | | | | | |
| No. | Particulars | Fixed Asset | Depreciation | Fixed Asset | Depreciation | | |
| Α | Opening GFA | 1 1/100 / 1000 | 2 op. ooiution | 1 Mod 7 Root | Doproduction | | |
| | Generation Asset | 3,38,900.00 | | 3,38,082.00 | | | |
| 75.17 | Distribution Asset | 33,92,966.00 | | 33,86,652.00 | | | |
| | Overall | 37,31,867.00 | | 37,24,734.00 | | | |
| В | Addition | | | | | | |
| 1 | Generation Asset | 8,157.00 | | 6,923.50 | | | |
| | Distribution Asset | 2,67,387.00 | | 2,61,019.74 | | | |
| | Overall | 2,75,544.00 | | 2,67,943.24 | | | |
| С | Asset fully Depreciated | | | | | | |
| | Generation Asset | 0.00 | 0.00 | 0.00 | 0.00 | | |
| | Distribution Asset | 6,37,566.00 | 0.00 | 6,37,566.00 | 0.00 | | |
| | Overall | 6,37,566.00 | 0.00 | 6,37,566.00 | 0.00 | | |
| D | Land/ Lease Hold Land | 16.7 | | | | | |
| | Generation Asset | 1,384.00 | 5.00 | 1,384.00 | 0.00 | | |
| | Distribution Asset | 13,878.00 | 54.00 | 13,878.00 | 0.00 | | |
| | Overall | 15,262.00 | 59.00 | 15,262.00 | 0.00 | | |
| E | Asset to be Depreciated | | | | | | |
| | Generation Asset | 3,45,673.00 | | 3,43,621.50 | | | |
| | Distribution Asset | 30,08,910.00 | | 29,96,227.74 | | | |
| | Overall | 33,54,583.00 | | 33,39,849.24 | | | |
| F | Asset Depreciated upto 70% | | | | | | |
| | Generation Asset | 7,928.00 | 122.00 | 7,928.00 | 122.00 | | |
| | Distribution Asset | 79,484.00 | 1,218.00 | 79,484.00 | 1,218.00 | | |
| | Overall | 87,412.00 | 1,340.00 | 87,412.00 | 1,340.00 | | |
| G | Asset Depreciated less than 70% | | | | | | |
| | Generation Asset | 3,37,745.00 | 20,465.00 | 3,35,693.50 | 20,341.00 | | |
| | Distribution Asset | 29,29,426.00 | 1,91,005.00 | 29,16,743.74 | 1,90,178.00 | | |
| | Overall | 32,67,171.00 | 2,11,470.00 | 32,52,437.24 | 2,10,519.00 | | |
| Н | Asset retired during the year | | | | | | |
| | Generation Asset | 0.00 | 0.00 | 0.00 | 0.00 | | |
| | Distribution Asset | 1,345.00 | 459.00 | 1,345.00 | 459.00 | | |
| | Overall | 1,345.00 | 459.00 | 1,345.00 | 459.00 | | |
| 1 | Closing GFA | | | | | | |
| | Generation Asset | 3,47,057.00 | | 3,45,005.50 | | | |
| | Distribution Asset | 36,59,008.00 | | 36,46,326.74 | | | |

Order for FPPCA and APR of WBSEDCL for the year 2023 - 24

Figures in Rs. Lakh

| SI | Particulars | For | m B | Admitted | |
|-----|---|--------------|--------------|--------------|--------------|
| No. | | Fixed Asset | Depreciation | Fixed Asset | Depreciation |
| | Overall | 40,06,065.00 | | 39,91,332.24 | |
| J | Total Depreciation during the year | | | | |
| | Generation Asset | | 20,592.00 | | 20,463.00 |
| | Distribution Asset | | 1,91,818.00 | | 1,90,937.00 |
| | Overall | | 2,12,410.00 | | 2,11,400.00 |
| | Adjustment of Depreciation done in past | | -166.00 | | -166.00 |
| | Overall Depreciation during the year | | 2,12,244.00 | | 2,11,234.00 |
| | Less: Amortisation of Government Grant | | | | 1,17,705.00 |
| | Less: Amortization on account of Consumer's Contribution towards Cost of Capital Assets | | | | 41,476.00 |
| | Net Depreciation for the year | | | | 52,053.00 |

4.7.4 From the submission made in Annexure 10 of the petition, it is observed that out of total GFA of Rs. 40,06,065 Lakh, final project cost approval under regulation 2.8.5 is pending for Rs. 11,52,167 Lakh. Thus, about final project cost is pending for 29% of the GFA value. In terms of clause (i) of regulation 5.6.2 of the Tariff Regulations, depreciation will be allowed upto 95% of the capitalized value for such projects. In absence of detailed break-up, the Commission decides to adjust the corresponding amount of Rs. 748.50 Lakh (Rs. 52,053.00 Lakh x 29% x 5%) from the admissible depreciation. Thus, Rs. 51,304.50 Lakh is admitted for the year 2023 – 24. The admissible depreciation is shared between generation and distribution in the same ratio as per the claim of WBSEDCL.

Table 26

Figures in Rs. Lakh

| Particulars | Generation | Distribution | Total |
|--|------------|--------------|-----------|
| Admissible Depreciation for the year | 8,944.00 | 43,109.00 | 52,053.00 |
| Less: Adjustment for assets pending final project cost approval under regulation 2.8.5 | 0.00 | 748.50 | 748.50 |
| Net Depreciation | 8,944.00 | 42,360.50 | 51,304.50 |

4.8 RETURN ON EQUITY:

4.8.1 WBSEDCL has claimed Rs. 49,896 Lakh as Return on Equity for generation and distribution function of WBSEDCL for the year 2023 – 24 against Rs. 39,439 Lakh



admitted in the MYT Order for 2023 – 24. WBSEDCL in Form 1.20 (a) has submitted actual addition of Rs. 72,387 Lakh to the Equity Base for the year. No adjustment on account of decommissioning of assets stands submitted. WBSEDCL has proposed adjustment of Rs. 443 Lakh in the Opening Balance of generation segment due to inadvertent consideration of share pending allotment as equity during 2017 – 18.

- 4.8.2 It is observed that WBSEDCL, in Form 1.20 (a) has considered equity addition of Rs. 37 Lakh against generation project. From Annexure 26, it is revealed that equity addition of Rs. 37 lakh is against the Turga Pumped Storage Project (TPSP). As TPSP is yet to be completed, the Commission does not consider the same for computation of return on equity.
- 4.8.3 The Commission considers the Admissible Opening Equity Base as per the Closing Equity Base admitted in APR Order of 2022 23. Amount of Rs. 1,06,422 Lakh and Rs. 74,914 Lakh against Government Grant and Consumer Contribution as appearing in Note 17.1 of Audited Financial Statement are adjusted. Accordingly, the admissible Return on Equity comes to Rs. 43,211.58 Lakh for the year 2023 24.

Table 27

Figures in Rs. Lakh

| SI Particulars | | Admitted | | |
|----------------|--|------------|--------------|-------------|
| No | raiticulars | Generation | Distribution | Total |
| 1 | Admissible Equity Base (Opening) – from APR Order 2022 – 23 | 0.00 | 2,65,997.00 | 2,65,997.00 |
| 2 | Addition to Fixed Asset during the year | 6,923.50 | 2,61,019.74 | 2,67,943.24 |
| 3 | Less: Asset retired during the year | 0.00 | 1,345.00 | 1,345.00 |
| 4 | Less: Grant funded asset as per Note 17.1 | 6,910.50 | 99,511.50 | 1,06,422.00 |
| 5 | Less: Consumer contribution as per Note 17.1 | | 74,914.00 | 74,914.00 |
| 6 | Net addition to GFA for ROE computation (6 = 2 - 3 - 4 - 5) | 13.00 | 85,249.24 | 85,262.24 |
| 7 | Actual Equity Addition | 0.00 | 72,341.00 | 72,341.00 |
| 8 | Admissible Equity Addition limited to 30% of net asset addition in (6) | 0.00 | 25,574.77 | 25,574.77 |
| 9 | Admissible equity base (Closing) | 0.00 | 2,91,571.77 | 2,91,571.77 |
| 10 | Average Equity Base [[(1) + (9)]/2] | 0.00 | 2,78,784.39 | 2,78,784.39 |
| 11 | ROE @ 15.50 % (Generation) and 16.50% (Distribution) of 10 | 0.00 | 43,211.58 | 43,211.58 |



4.9 INTEREST ON GROSS NORMATIVE LOAN ON CAPITAL ASSETS:

- 4.9.1 WBSEDCL has claimed Rs. 61,274 Lakh as interest on capital borrowings against Rs. 38,768 Lakh admitted in the MYT Order for 2023 24. WBSEDCL submitted that based as per the provision of regulation 5.6.4.2 of the Tariff Regulations, the normative interest on loan comes to Rs. 64,596 Lakh. WBSEDCL further mentioned that they have included the interest of Rs. 551 Lakh against the REAPS project.
- 4.9.2 In terms of regulation 5.6.4.2 of the Tariff Regulations, the actual loan and/ or normative loan for the assets put to use shall be considered as gross normative loan for calculation of interest on loan and the regulations. In case, any retirement or replacement or decapitalization of assets, the loan capital approved as above shall be reduced to the extent of outstanding loan component of original cost of such assets based on the documentary evidences. The normative loan outstanding as on 1st April of any Financial Year shall be worked out by deducting the cumulative repayment as admitted upto 31st March of the Previous Year and for this purpose, the repayment shall be deemed to be equal to the Depreciation and/ or AAD approved by the Commission. Normative repayment of loan shall be considered from the 1st year of the commercial operation of the asset. The rate of interest shall be the weighted average rate of interest computed on the basis of actual capital loan portfolio during the concerned year. Capital cost funded by consumer contribution, deposit works, grant or subsidy shall not be considered for computation of interest on loan.
- 4.9.3 The Commission in APR Order for the year 2018 19 had recognised Rs. 4,82,233.76 Lakh admitted as Depreciation and Advance Against Depreciation upto 2017 18. The Commission had admitted Rs. 43,681 Lakh, Rs. 46,220 Lakh, Rs. 37,247 Lakh, Rs. 36,255 Lakh and Rs. 25,650 Lakh for the years 2018 19, 2019 20, 2020 21, 2021 22 and 2022 23 respectively. The cumulative depreciation of Rs. 6,71,286.76 Lakh is considered as deemed repayment as on 31.03.2023.
- 4.9.4 From the submission and the disclosure made in Audited Financial Statement, it is observed that WBSEDCL has serviced capital loan from West Bengal State Cooperative Bank, PFC Limited, REC Limited, Bank of Baroda, WBIDFCL, State Government and Capital Bonds during 2023 24. The weighted average rate of



19

interest on such capital loan comes to 9.23%. The detail computation is shown in Annexure - 4A.

Now, the Commission determines the admissible interest on normative capital loan 4.9.5 considering the asset addition admitted in Chapter - 3 of this order following the provisions of the Tariff Regulations as below.

Table 28

Figures in Rs. Lakh SI No. Particulars Claimed Admitted Approved GFA at the beginning of the year 1 37,31,866.00 37,24,734.00 2 Asset created from Grant, Contribution 21,19,468.00 21,19,468.00 3 Net Opening GFA (3 = 1 - 2)16,12,398.00 16,05,266.00 4 Opening Equity (SI No. 1 of Table 27) 2,66,242.00 2,65,997.00 5 Opening Gross Normative Loan (5 = 3 - 4)13,46,156.00 13,39,269.00 6 Cumulative Depreciation and AAD, if any, upto previous year 7,72,668.00 6,71,286.76 7 Opening Balance of Normative Loan (7 = 5 - 6)5,73,488.00 6,67,982.24 8 Addition to Fixed Asset during the year (SI No.2 of Table 15) 2,67,943.24 9 Retirement during the year (SI No. 3 of Table 15) 1,345.00 10 Net Addition of Fixed Asset (10 = 8 - 9) 2,66,598.24 11 Asset created from Grant, Contribution (SI No. 4 & 5 of Table 27) 1,81,336.00 12 Net Asset Addition out of own fund (12 = 10 - 11)85,262.24 13 Admissible Equity Addition during the year (SI No. 8 of Table 27) 25,574.77 14 Normative Addition of Loan (14 = 12 - 13)2.03,199.00 59,687.47 15 Depreciation during the year (Deemed Repayment) (Table 25) 53,063.00 52,053.00 Closing Balance of Gross Normative Loan 16 7,23,624.00 6,75,616.71 (16 = 7 + 14 - 15)17 Average Net Normative Loan (17 = (7 + 16) / 2)6,48,556.00 6.71.799.48 Weighted Average Rate of Interest on Loan 18

4.9.6 The admissible interest on normative loan is shared between generation and distribution in the same ratio as per the claim of WBSEDCL.

Table 29

| Figures in Rs. L | | | | |
|----------------------------|------------|--------------|-----------|--|
| Particulars | Generation | Distribution | Total | |
| Interest on Normative Loan | 792.10 | 61,193.99 | 61,986.09 | |

4.10 INTEREST ON CONSUMERS SECURITY DEPOSIT:

Interest on Normative Loan (19 = 17 x 18)

4.10.1 WBSEDCL in its petition has claimed Rs. 32,169 Lakh as interest on consumers security deposit for 2023 - 24 against Rs. 23,955 Lakh admitted in the MYT Order for 2023 - 24. The Commission observes that the claimed amount is reflected in Note

9.23%

61,986.09

9.96%

64,596.18



36 (IV) of the Audited Financial Statement. From Notes 20 and 26 of the Audited Financial Statement, it is evident that a sum of Rs. 6,16,465 Lakh is lying as balance against security deposit from consumers. Thus, the Commission admits Rs. 32,169 Lakh on account of interest on consumers security deposit during the year 2023 – 24.

4.11 REPAYMENT OF PENSION FUND:

WBSEDCL in paragraph 2.31.2 of the its APR Petition has stated that repayment to the extent of Rs. 39,366 Lakh stands made in respect of Pension Trustee Bond and the same is reflected at Note 18 (A) (iii) of Audited Financial Statements. Therefore, the Commission admits the amount of Rs. 39,366 Lakh to the extent of redemption carried out by WBSEDCL.

4.12 INTEREST ON BOND FOR CREATION OF PENSION FUND:

WBSEDCL has not claimed any amount under Interest on Pension Trustee Bonds as the said bond was due for redemption in the year 2021 - 22. Accordingly, the Commission does not admit any amount under this head for 2023 - 24.

4.13 INTEREST ON COVID LOAN AND LOAN FOR AMPHAN RESTORATION WORK:

4.13.1 WBSEDCL has claimed Rs. 8,904 Lakh interest on account of COVID loan and Rs. 918 Lakh on account of AMPHAN loan for year 2023 – 24. WBSEDCL has submitted that, during AMPHAN, distribution infrastructure spread over wide area of West Bengal has been seriously damaged. To overcome the situation and restoration of power supply, WBSEDCL in addition to Government grant of Rs. 142 Crore availed loan of Rs. 100 Crore from WBIDFC Limited. WBSEDCL also availed loan from PFC Limited and REC Limited during COVID 19 period to match its revenue gap. The amounts are reflected in Note 18 and 36.2 of Audited Financial Statements. WBSEDCL also submitted a break up of its loan in Form C.

Table 30

| | | | Figures in Rs. Lakh |
|-----------------|-------------|--------------------|---------------------|
| Particulars | COVID | LOAN | AMPHAN Loan |
| raiticulais | PFC Limited | REC Limited | WBIDFC Limited |
| Opening Balance | 46,959.00 | 47,040.00 | 9,361.00 |
| Repayment | 2,816.00 | 3,360.00 | 526.00 |

| Interest Paid | 8,904. | 00 | 918.00 |
|-----------------|-----------|-----------|----------|
| Closing Balance | 44,143.00 | 43,680.00 | 8,835.00 |

- 4.13.2 The Commission admits Rs. 8,904 Lakh as interest on COVID Loan during the year 2023 24.
- 4.13.3 The Commission in its order dated 09.08.2023 in Case No. OA 394/ 21 22 observed that out of AMPHAN restoration work of Rs. 240 Crore as mentioned in DPR, the Government of West Bengal has released Rs. 142 Crore in two separate tranches, while claim for balance grant amount of Rs. 98 Crore stands submitted to the Government. In order to meet the fund for urgent restoration work, WBSEDCL availed loan from WBIDFC Limited amounting to Rs. 100 Crore. In view of the above, the Commission admits the interest paid of Rs. 918 Lakh on account of AMPHAN Loan and directs WBSEDCL to submit a report within 3 months on latest status of receipt of balance grant from the Government.

4.14 INTEREST ON WORKING CAPITAL:

- 4.14.1 WBSEDCL in its petition has submitted that the normative working capital requirement as per the formula specified in the Tariff Regulations comes to Rs. 4,37,747 Lakh for its Distribution function and Rs. 1,371 Lakh for its Generation Function. WBSEDCL also submitted that it had a cash security deposit of Rs. 6,16,465 Lakh. Thus, in terms of first proviso of regulation 5.6.5.3 of the Tariff Regulations, the cash security deposit shall be used to meet the working capital requirement.
- 4.14.2 In terms of third proviso of regulation 5.6.5.3 of the Tariff Regulations, the requirement of Working Capital based on the admitted values are redetermined below:

Table 31

| | Figu | res in Rs. Lakh |
|-------|--------------------------------------|-----------------|
| SI No | Particulars | Admitted |
| Α | Distribution | |
| 1 | O&M expense for 1 month | 14,476.00 |
| 2 | Employee cost for 1 month | 14,945.00 |
| 3 | Maintenance spare 15% of O&M expense | 26,057.00 |
| 4 | Receivables equivalent to 45 days | 3,87,057.00 |
| | Sub-total (1 to 4) | 4,42,535.00 |



Figures in Rs. Lakh SI No Particulars Admitted 5 Less: Cash security deposit 6.16.465.00 6 Working Capital Requirement 0.00 7 Balance Cash Security deposit (5 - (Sum 1 to 4)) 1,73,930.00 B Own Generation 8 O&M expense for 1 month 689.00 9 Employee cost for 1 month 490.00 Maintenance spare 15% of O&M expense 10 1,240.00 sub-total (8 to 10) 2,419.00 Less: Cash security deposit held after meeting working 11 1,73,930.00 capital of distribution function (7) 12 Working Capital Requirement 0.00 13 Interest on Working Capital 0.00 Balance cash security deposit (11 - (Sum 8 to 10)) 14 1,71,511.00

4.14.3 The Commission observes that an amount of Rs. 1031 lakh has been admitted at Table 32 on account of Interest from Bank on Fixed Deposits and other deposits as reflected in Note 32 of the Audited Financial Statement. No separate description is found in the said Financial Statement in respect of treatment on the balance cash security deposit. Hence, the Commission finds it prudent not to consider further amount on account of interest on balance cash security deposit separately in terms of second proviso of regulation 5.6.5.3 of the Tariff Regulations.

4.15 OTHER FINANCE CHARGES:

WBSEDCL has claimed Rs. 4,274 Lakh as cost pertaining to Other Finance Charges. From Note 36B of the Audited Financial Statement, it is observed that a sum of Rs. 1,796 Lakh has been recognised as Bank Charges whereas a sum of Rs. 2,478 Lakh pertains to Other Finance Charges for Working Capital Loan. Since, no working capital loan is admitted under paragraph 4.14 above, no finance charge against Working Capital Loan is found admissible. The Commission also notes that in terms of clause (vii) of regulation 5.6.4.2 of the Tariff Regulations, Finance charges are primarily for Capital Loans for Financial Institutions. In absence of clear identification of the Bank Charges as claimed under Finance Charges, the Commission decides to consider the claimed amount of Rs. 1,796 Lakh under Administrative and General Expenses. From Note 36 of Audited Financial Statements, it is observed that an



amount of Rs. 17 Lakh appears as Transaction Cost on Capital Bonds. The Commission allows the same under Other Finance Charges for 2023 – 24.

4.16 INCOME TAX:

WBSEDCL has submitted, ROE is claimed on pre-tax basis, and hence MAT is claimed separately by WBSEDCL in this APR Application amounting to Rs. 1,561 Lakh. The Commission after having referred the copy of filed returns submitted at Annexure – 16A observes that the liability towards income tax has been Rs. 1,528.97 Lakh and same is admitted by the Commission as Income Tax met during the year.

4.17 **BAD DEBT**:

No amount has been admitted under this head in Tariff Order of 2023 - 24. WBSEDCL has claimed Rs. 16,911 Lakh as Bad Debts written off. The same amount is reflected in Form 1.15. The Commission observes from the Note 38C of the Audited Financial Statements that a sum of Rs. 20,900 Lakh has been written off as bad debts. As per regulation 5.10.1, the Commission may allow such amount of bad debt to a ceiling of 0.5% of the annual gross sale value of power at the end of current year. Hence, the Commission admits Rs. 15,425.78 Lakh which equates to 0.5% of the gross revenue from sale of power of Rs. 30,85,155 Lakh at the end of financial year 2023 - 24 as per note 31 of the Audited Financial Statement.

In view of the admissible normative amount of Rs. 15,425.78 Lakh, WBSEDCL's actual Bad Debt written off is Rs. 16,911 Lakh. Thus, there is a net loss of Rs. 1,485.22 Lakh. The loss is to be shared between the licensee and the consumers as per the provisions of regulation 2.5.5.4 of the Tariff Regulations in the subsequent paragraph.

4.18 NON - TARIFF INCOME:

4.18.1 WBSEDCL has claimed Rs. 1,82,275 Lakh as Income from Non- Tariff sources for the year 2023 – 24 against Rs. 1,09,103 Lakh admitted in the MYT Order. After analysing the submission made in the petition vis-à-vis the notes of Audited Financial Statements of the petitioner, it is observed that WBSEDCL has claimed a negative



adjustment of Rs. 24 Lakh for interest from bank on Fixed Deposit on Power Purchase Fund whereas Note 11.4 mentions that the said amount is accrued and not due. Thus, the Commission does not consider the claimed amount of Rs. 24 Lakh under non – tariff income. Further, WBSEDCL has claimed adjustment for loss on obsolescence of inventory which is found to be not admissible under Non – Tariff Income. WBSEDCL also considered Rs. 1,00,000 Lakh of Revenue Grant received from the Government of West Bengal under its claim of Non – Tariff Income. The Commission is of the considered opinion that the revenue grant received from the Government should not be considered as non-tariff income rather it should be adjusted with the overall ARR. Accordingly, the Commission admits the amount as Non – Tariff Income for 2023 – 24 as shown below:

Table 32

Figures in Rs. Lakh

| SL No. | Particulars | Admitted in Tariff Order | Claimed | As per Audited Financial Statements | Notes | Admitted |
|-----------|---|---|-----------|---|-------|-----------|
| 1 | Meter & Transformer Rent | | 32,255.00 | 32,255.00 | 32 | 32,255.00 |
| 2 | Disconnection & Reconnection Charge | | 3,238.00 | 3,238.00 | 32 | 3,238.00 |
| 3 | Delayed Payment Charge | | 34,320.00 | 34,320.00 | 32 | 34,320.00 |
| 4 | Miscellaneous Charge for services to consumers Premises | | 57.00 | 57.00 | 32 | 57.00 |
| 5 | Income from Wheeling Charges | | 500.00 | 500.00 | 32 | 500.00 |
| 6 | Interest on Staff Loan | | 15.00 | 15.00 | 33 | 15.00 |
| 7 | Interest from Bank on Fixed Deposits and Other Deposits | | 1,031.00 | 1,031.00 | 33 | 1,031.00 |
| 8 | Interest from Bank on Fixed Deposits on Power Purchase Fund | | (-) 24.00 | (-) 24.00 | 11.4 | |
| 9 | Income from sale of scrap | | 4,824.00 | 4,824.00 | 33 | 4,824.00 |
| 10 | Consulting Income | | 77.00 | 77.00 | 33 | 77.00 |
| 11 | Recovery of Cost of Collection-Electricity Duty | | 1,924.00 | 1,924.00 | 33 | 1,924.00 |
| 12 | Tender Paper | | 15.00 | 15.00 | 33 | 15.00 |
| 13 | Rental from Staff Quarters | | 423.00 | 423.00 | 33 | 423.00 |
| 14 | Rental from Contactors | | 14.00 | 14.00 | 33 | 14.00 |
| 15 | Rental from Others | | 294.00 | 294.00 | 33 | 294.00 |
| 16 | Penalty deducted from Contractor/Supplier | | 585.00 | 585.00 | 33 | 585.00 |
| 17 | Other Miscellaneous Income | = | 817.00 | 817.00 | 33 | 817.00 |
| 18 | Insurance Claim Settlement | | 79.00 | 79.00 | 33 | 79.00 |
| 19 | Interest Subsidy under NEF Scheme | | 1,891.00 | 1,891.00 | 33 | 1,891.00 |
| 20 | Less: Loss on Obsolescence of Inventory | | (-) 60.00 | (-) 60.00 | 38 | ., |
| | Total (Sum 1 to 20) | 1,09,103.00 | 82,275.00 | 82,275.00 | | 82,359.00 |



4.19 EXPENSES ON DEVIATION SETTLEMENT MECHANISM:

4.19.1 WBSEDCL in its petition submitted that in order to bridge the demand supply gap during real time operation and in order to ensure uninterrupted supply of electricity to its consumer, a total of 137.150 MU of energy has been drawn from the grid and 569.638 MU of energy has injected into the grid as deviation during the year 2023 – 24. Thus, the DSM charge payable during the year was Rs. 1,893 Lakh and DSM charge receivable was Rs. 15,208 Lakh. There was a net DSM receivable of Rs. 13,315 Lakh during 2023 – 24. WBSEDCL has claimed for adjustment of Rs. 13,315 Lakh in its ARR as DSM charge receivables. The same is reflected in Note 32 and 34 (C) of the Audited Financial Statements. The Commission admits the same.

4.20 OTHER EXPENSE:

- 4.20.1 WBSEDCL has claimed Rs. 350 Lakh as the expenditure for other items in its APR application on account of solatium on death/damages to outsiders and Rs. 56 Lakh against unrealized insurance claim amount written off during the year.
- 4.20.2 The Commission observes that WBSEDCL has not submitted any justification regarding incurring expenses on account of solatium on death/ damages to outsiders. The Commission thereby considers the amount paid on this account by WBSEDCL as penal measures imposed by the Competent Authority. Accordingly, in terms of regulation 2.2.7 of the Tariff Regulations, the Commission does not admit the claim of WBSEDCL of Rs. 350 Lakh on account of solatium paid by WBSEDCL to outsiders. Besides the Commission does not find any reason to allow Rs. 56 Lakh against unrealized insurance claim amount written off.

4.21 RESERVE FOR UNFORESEEN EXIGENCIES:

4.21.1 In the Tariff Order for 2023 – 24, no amount was allowed under this head in the ARR. WBSEDCL has also not claimed any amount under this head in its APR application for 2023 – 24. Accordingly, the Commission does not consider any amount under this head in APR for 2023 – 24.



- 4.21.2 In earlier orders, the Commission had directed WBSEDCL to follow regulations 5.24.3, 5.24.4 and 5.24.10 of the Tariff Regulations and submit the audited amount of the interest income from investment of each type of reserve funds covered under regulation of 5.24 of the Tariff Regulations with APR of each year starting from the year 2012 13. The Commission had also directed that the interest accrued from investment of power purchase fund, development fund and reserve for unforeseen exigencies fund shall be deposited in the respective fund as per provision of the Tariff Regulations.
- 4.21.3 WBSEDCL in its compliance report under Annexure 17 submitted that they are maintaining the fund relating in its books of accounts but the same is not backed by investments in Fixed Deposit with Bank. WBSEDCL submitted that to meet up revenue deficit cause by accumulation of regulatory assets, they had to resource substantial borrowing from Banks and Financial Institutions and was compelled to explore all available options to arrange finance. WBSEDCL submitted that the Commission has already withheld a total sum of Rs. 495.32 Crore against maintainable fund of Rs. 157.69 Crore. WBSEDCL submitted that they are willing to re-instate the investment against the reserve for unforeseen exigencies upon having adequate liquidity.
- 4.21.4 In view of above, the Commission directs WBSEDCL to reinstate the required investment against Reserve for Unforeseen Exigencies Fund at the earliest and decides to continue with the amount already withheld in the APR order of 2014 15.

4.22 FIXED COST:

In view of above, the Commission admits Rs. 8,30,781.92 Lakh as Fixed Cost for 2023-24 against the claim of Rs. 8,40,740.00 Lakh by WBSEDCL as shown in Annexure 4B.

4.23 BENEFITS PASSED ON TO THE CONSUMERS:

4.23.1 WBSEDCL in its petition in paragraph 2.29 submitted that by sale of surplus power, WBSEDCL has made a net gain of Rs. 36,372 Lakh in the year 2023 – 24. WBSEDCL in terms of regulation 5.15.2(iv) of the Tariff Regulations has proposed to share 50%



of such gain amounting to Rs. 18,186 Lakh to its consumers by adjustment with the ARR.

4.23.2 From Note 31 of the Audited Financial Statements of WBSEDCL an income of Rs. 83,900 Lakh from sale of surplus power in the year 2023 – 24 is evident. It is also observed that charges for sale to traders amounted Rs. 4,228 Lakh. The Commission in Table 5 of Chapter 2 has admitted Rs. 43,319 Lakh as cost of incidental surplus power. Thus, there was a gain of Rs. 36,353 Lakh (Rs. 83,900 Lakh – Rs. 4,228 Lakh – Rs. 43,319 Lakh). In terms of clause (iv) of regulation 5.15.2 of Tariff Regulations, such gain shall be shared equally between the licensees and consumers, as shown below:

Table 33

Figures in Rs. Lakh

| | 1 iguic | o III I to. Lakii |
|--|-----------|-------------------|
| Particulars | Claimed | Admitted |
| Revenue from sale of surplus power Note 31 | 83,900.00 | 83,900.00 |
| Less: Charges for such sale | 4,228.00 | 4,228.00 |
| Net Revenue (A) | 79,672.00 | 79,672.00 |
| Cost of surplus power (B) | 43,300.00 | 43,319.00 |
| Gain / (Loss) $[(C) = (A) - (B)]$ | 36,372.00 | 36,353.00 |
| Benefit passed on to the consumers $[(D = (C)/2]]$ | 18,186.00 | 18,176.50 |

4.24 SHARING OF GAIN / LOSS FOR CONTROLLABLE FACTORS IN TERMS OF TARIFF REGULATIONS:

4.24.1 In terms of 2.5.5.4 of Tariff Regulations, approved gain on account of controllable factors shall be shared between the distribution licensee and the consumers in the ratio of $\frac{2}{3}$: $\frac{1}{3}$. Any approved loss to the distribution licensee on account of controllable factors shall be passed on to the consumer and the licensee in the ratio of $\frac{1}{3}$: $\frac{2}{3}$.

4.24.2 GAIN OR LOSS ON DISTRIBUTION LOSS:

The Commission in Table 3 of Chapter 2 of this order has determined the gain due to better performance of distribution loss as Rs. 7,075 Lakh and decided that the shareable gain for WBSEDCL is Rs. 4,716.67 Lakh and the balance shareable gain for consumers is Rs. 2,358.33 Lakh. The Commission has admitted Rs. 23,17,282.00



Lakh as power purchase cost based on actual expenses. Now, Rs. 4,716.67 lakh is additionally allowed as share of gain in distribution loss.

4.24.3 GAIN OR LOSS ON OPERATION AND MAINTENANCE EXPENSES:

The Commission in paragraph 4.5.4 above has determined the gain on Operation and Maintenance Expenses as Rs. 13,421.24 Lakh. In terms of regulation 2.5.5.4, the shareable gain for WBSEDCL comes to Rs. 8,947.49 Lakh and the balance shareable gain for consumers is Rs. 4,473.75 Lakh. The Commission has admitted the normative O&M of Rs. 1,81,975.00 Lakh in the ARR. Thus, an amount of Rs. 4,473.75 lakh to be adjusted as gain passed on to the consumer.

4.24.4 GAIN OR LOSS ON BAD DEBT:

The Commission in paragraph 4.17 above has determined the loss on Bad Debt as Rs. 1,485.22 Lakh. In terms of regulation 2.5.5.4, the shareable loss for WBSEDCL comes to Rs. 990.15 Lakh and the balance shareable loss for consumers is Rs. 495.07 Lakh. The Commission has admitted normative amount of Rs. 15,425.78 Lakh in the ARR. Thus, an additional amount of Rs. 495.07 Lakh of such loss is required to be considered as pass on.

4.24.5 The overall approved gain / loss is shown below. Accordingly, an amount of Rs. 737.99 Lakh to be added with the already determined ARR:

Table 34

Figures in Rs. Lakh

| Particulars | Gain or (Loss) | Share of Distribution Licensee | Share of Consumers | Amount to be adjusted with ARR |
|------------------------------------|-------------------|--------------------------------|--------------------|--------------------------------------|
| Distribution Loss | 7,075.00 | 4,716.67 | 2,358.33 | 4,716.67 |
| Operation and Maintenance Expenses | 13,421.24 | 8,947.49 | 4,473.75 | (-) 4,473.75 |
| Bad debt | (-) 1,485.22 | (-) 990.00 | (-) 495.22 | 495.22 |
| Overall | 19,011.02 | 12,674.01 | 6,337.01 | 737.99 |

4.25 GAIN OR LOSS ON ACCOUNT OF SALE IN MULTIPLE LICENSE AREA:

4.25.1 WBSEDCL in Annexure 7 of the compliance report under Volume II of its petition submitted that WBSEDCL has supplied electricity multiple licensed area at a tariff lower than the ceiling tariff notified by the Commission. WBSEDCL also submitted the



impact of sale to consumers in multiple licensed area at a lower tariff duly certified by the Auditor. From the submission, it is observed that 4,076.540 MU has been supplied against which an amount of Rs. 1,96,904 Lakh has been recovered. WBSEDCL submits that supply of electricity at competitive price covers the cost of supply with an additional recovery towards fixed cost.

4.25.2 The Commission observes that during the Tariff Petition for the 8th Control Period proposed the consumer tariff considering the sale of power to consumers of its licensed area including the sale of power in the multiple licensed area. Thus, the per unit cost of supply as per the admitted cost in this order comes to 620.09 paise per unit (energy charge of 431.40 paise/ kWh + fixed charge of 188.69 paise/kWh). This shows an under recovery in terms of per unit average cost of supply as shown below:

Table 35

| | | Table 33 | | |
|------------|---|-------------------------------------|-------------|---------------|
| SI. No. | Partio | Particulars | | Value |
| | | Sale at 33 KV | MU | 3,122.150 |
| Α | Sale in multiple licensee area | Sale at 132 KV | MU | 954.390 |
| | | Sub-Total (A) | MU | 4,076.540 |
| В | T & D Loss | Loss in Distribution system @ 4.00% | MU | 130.09 |
| Ь | | Loss in STU system @ 2.70% | MU | 116.73 |
| | | Sub-Total (B) | MU | 246.82 |
| C | Power Purchase Requirement | (C= A + B) | MU | 4,323.36 |
| D1 | Power Purchase Cost @ 431.4 | 0 paisa per unit (Annexure 2A) | in Rs. Lakh | 1,86,509.75 |
| D2 | Fixed Cost @ 188.69 paisa per | unit (Annexure 4C) | in Rs. Lakh | 81,577.48 |
| E | Total Cost of Supply | (E= D1 + D2) | in Rs. Lakh | 2,68,087.23 |
| F | Total Revenue Recovery | | in Rs. Lakh | 1,96,904.00 |
| G | Gain/ (Loss) on account of sale of power to consumers in multiple licensee area | (G = F – E) | in Rs. Lakh | (-) 71,183.23 |

4.25.3 In terms of third proviso of regulation 2.2.2 of the Tariff Regulations, tariffs of any licensee determined under these regulations for different categories of consumers are the maximum ceilings for supply of electricity at any agreed price to the consumers, only for those areas of supply of the licensee where multiple licensees exist subject to the condition that if for effecting of supply of electricity to any consumer at such lesser price than the above mentioned upper ceiling the licensee incurs any loss, such loss shall not be allowed to be passed on to any other



consumers or any other licensee of the Commission. Thus, the entire amount of Rs. 71,183.23 Lakh to be borne by WBSEDCL.

4.26 REGULATORY ASSETS FOR RAILWAYS:

WBSEDCL submitted that an amount of Rs. 31,442 Lakh was considered by the Commission for recovery of regulatory asset from the Railways which was operating as a deemed licensee. Subsequent to the Judgement dated 12.02.2024 of the Hon'ble Appellate Tribunal for Electricity, Indian Railways converted to its earlier status of consumer. Accordingly, all the energy bills in the month of March 2024 with refund/ adjustment of all proportionate regulatory asset were adjusted. WBSEDCL thus prayed to consider the unrealized portion of the regulatory asset relating to Indian Railways and allow in future tariff order(s). The Commission decides to consider this in future tariff order(s).

4.27 CARRYING COST OF PREVIOUS REGULATORY ASSETS:

WBSEDCL has claimed carrying cost of Regulatory Asset for the period prior to fourth amendment of the Tariff Regulations amounting to Rs. 1,32,538 Lakh. The Commission in the MYT Order provided that the carrying cost shall be applicable from the date of issuance of the fourth amendment of the tariff regulations. For any earlier period, the regulation in force shall be applicable. It is pertinent to mention that in regulations prior to the fourth amendment, there was a provision for allowing interest of any temporary accommodation/ loan availed by the licensee due to any short recovery/ unrealized arear. For the period 01.04.2023 onwards, the Commission had already admitted the carrying cost on the balance regulatory asset as per the provisions of amended regulations in the MYT order.



ANNEXURE – 4A SUMMARY OF CAPITAL LOAN

Figures in Rs. Lakh

| Loans | Opening Balance | Closing Balance | Average | Interest on Loan | Rate of Interest | Note of Audited Financial Statement |
|---|--------------------|--------------------|-------------|---------------------|------------------|--|
| 9.34% Non-Convertible Redeemable Bond 2025 | 49,978.00 | 49,982.00 | 49,980.00 | | | |
| 10.85% Non-Convertible Redeemable Bond 2026 | 49,837.00 | 49,850.00 | 49,843.50 | 10,117.00 | 10.13% | |
| West Bengal State Cooperative Bank for RDSS | 0.00 | 9,235.00 | 4,617.50 | 150.00 | 3.25% | 18 and 36 |
| West Bengal State Cooperative Bank | 13,333.00 | 260.00 | 6,796.50 | 15.00 | 0.22% | TO and 30 |
| PFC Limited | 58,037.00 | 74,925.00 | 66,481.00 | 6,157.00 | 9.26% | |
| REC Limited | 4,45,685.00 | 4,04,022.00 | 4,24,854.00 | 40,333.00 | 9.49% | |
| Bank of Baroda | 52,519.00 | 42,015.00 | 47,267.00 | 3,775.00 | 7.99% | |
| State Government | 8,446.00 | 7,923.00 | 8,184.50 | 168.00 | 2.05% | |
| Weighted Average Rate of Interest | | | 6,58,024.00 | 60,715.00 | 9.23% | |



ANNEXURE - 4B SUMMARY OF FIXED COST FOR 2023 - 24

| SI | ITEM | CLAIMED | | | Figures in Rs. Lakh ADMITTED | | |
|----|---|-----------|-------------|--|-------------------------------|-------------------------------|-------------------------------|
| No | I I EIVI | Gen. | Dist. | Total | Gen. | | |
| 1 | Transmission Charge | | Dist. | Total | Gen. | Dist. | Total |
| | Inter-state transmission charges | | 1,33,834.00 | 1,33,834.00 | | 1 22 024 00 | 4 22 22 4 24 |
| | Intra-state transmission charges | | 1,66,543.00 | The same of the sa | | 1,33,834.00 | 1,33,834.00 |
| 2 | Power System Charge | | 1,00,043.00 | 1,00,543.00 | | 1,66,543.00 | 1,66,543.00 |
| | SLDC Charge | | 3,367.00 | 3,367.00 | | 0.007.00 | |
| | POSOCO Charge | | 4.00 | 4.00 | | 3,367.00 | 3,367.00 |
| | ERPC Charge | | 16.00 | 16.00 | | 4.00 | 4.00 |
| | VARH Charge | | 120.00 | | | 16.00 | 16.00 |
| 3 | Energy Saving Certificate | | | 120.00 | | 120.00 | 120.00 |
| 4 | Employees cost | 5,880.00 | 278.00 | 278.00 | 5 000 00 | 278.00 | 278.00 |
| 5 | Repair and Maintenance incl. | | 1,79,340.00 | 1,85,220.00 | 5,880.00 | 1,79,340.00 | 1,85,220.00 |
| | Consumables | 8,871.00 | 1,23,410.00 | 1,77,479.00 | 8,265.00 | 1,23,077.00 | 1,81,975.00 |
| 6 | Administrative & General Expenses | | 45,198.00 | | | 50,633.00 | 1,01,070.00 |
| 7 | Statutory Charges | 18.00 | 250.00 | 268.00 | 18.00 | 250.00 | 268.00 |
| 8 | Finance Cost | | | | | 200.00 | 200.00 |
| | a) Interest on Capital Loan | 783.00 | 60,491.00 | 61,274.00 | 792.10 | 61,193.99 | 61,986.09 |
| | b) Interest on Working Capital | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 |
| | c) Other Financing Charges | | 4,274.00 | 4,274.00 | 0.00 | 17.00 | 17.00 |
| | d) Interest on Consumer Security Deposits | | 32,169.00 | 32,169.00 | | 32,169.00 | 32,169.00 |
| | e) Interest on Bond for creation of Pension Fund | | 0.00 | 0.00 | | 0.00 | 0.00 |
| | f) Interest on COVID Loan and Loan for Amphan restoration work | | 9,822.00 | 9,822.00 | | 9,822.00 | 9,822.00 |
| 9 | Depreciation | 9,196.00 | 44,326.00 | 53,522.00 | 8,944.00 | 42,360.50 | 51,304.50 |
| 10 | Repayment of Bonds for Pension Fund | | 39,366.00 | 39,366.00 | | 39,366.00 | 39,366.00 |
| 11 | Income Tax | | 1,561.00 | 1,561.00 | | 1,528.97 | 1,528.97 |
| 12 | Return on Equity | 38.00 | 49,858.00 | 49,896.00 | 0.00 | 43,211.58 | 43,211.58 |
| 13 | Bad Debts | | 16,911.00 | 16,911.00 | | 15,425.78 | 15,425.78 |
| 14 | Others | 56.00 | 350.00 | 406.00 | 0.00 | 0.00 | 0.00 |
| 15 | Gross Fixed Cost (sum 1 to 14) | 24,842.00 | 9,11,488.00 | 9,36,330.00 | 23,899.10 | 9,02,556.82 | 9,26,455.92 |
| 16 | Less: Income from non-tariff sources | | 82,275.00 | 82,275.00 | | 92 250 00 | |
| 17 | Less: DSM Charge receivables | | 13,315.00 | 13,315.00 | | 82,359.00 | 82.359.00 |
| 18 | Net Fixed Cost (18 = 15 - 16 - 17) | 24842.00 | 815898.00 | 840740.00 | 23899.10 | 13,315.00 806882.82 | 13,315.00 830781.92 |



ANNEXURE – 4C PER UNIT FIXED COST

| SI No. | Particulars | Unit | Value |
|--------|-------------------------------------|------------|-------------|
| 1 | Total Fixed Cost (Annexure 4B) | Rs. Lakh | 8,30,781.92 |
| 2 | Less: Return on Equity | MU | 43,211.58 |
| 3 | Less: Incentive | Rs. Lakh | 10,211.00 |
| 4 | Net Fixed Cost $(4 = 1 - 2 - 3)$ | Rs. Lakh | 7,87,570.34 |
| 5 | Overall sale to consumers | MU | 41,467.509 |
| 6 | Sale to licensees in State | MU | 121.999 |
| 7 | Energy wheeled | MU | 149.820 |
| 8 | Total energy (8 = 5 + 6 + 7) | MU | 41,739.328 |
| 9 | Per unit Fixed Cost (9 = 4 *10 / 8) | Paisa/ kwh | 188.69 |



CHAPTER - 5

AGGREGATE REVENUE REQUIREMENT AND BALANCE ADJUSTABLE AMOUNT

- 5.1 The amount of total allowable variable costs for the year 2023 24 as determined in this order for Fuel and Power Purchase Cost Adjustment (FPPCA) at paragraph 2.9 is Rs. 23,17,282 Lakh.
- 5.2 The amount of admissible fixed cost for the year 2023 24 as determined in this order at paragraph 4.22 above is **Rs. 8,30,781.92 Lakh**.
- 5.3 In the MYT Order for 2023 24, the Commission had considered Rs. 1,29,358 Lakh for release of withheld amount in respect of terminal benefit fund, Rs. 6,065.63 Lakh for accumulated loss on taking over the distribution business of Singur Haripal Rural Electric Co-operative Society Ltd. following the direction under Section 108 of the Electricity Act, 2003,

In terms of Clause (iv) of Regulation 2.6.6 of Tariff Regulations, Rs. 10,759.34 Lakh and Rs. 11,019 Lakh are admitted for release of balance regulatory asset pertaining to 2019 – 20 and 2020 – 21 respectively and carrying cost on such APR adjustment amount was admitted in the MYT order for 2023-24. Further carrying cost is also admitted on Rs 63671 Lakh for release of withheld amount on payment towards terminal benefit fund as admitted in paragraph 4.4.3.

| SI No | Particulars | Value |
|-------|--|----------|
| 1 | Total Regulatory Asset adjusted in MYT order for 2023-24 on which carrying cost allowed (Rs. Lakh) (A1) | 10759.34 |
| 2 | Regulatory Asset adjusted for 2020-21 in MYT order for 2023-24 (Rs. Lakh) (A2) | 11019.00 |
| 3 | Release of withheld amount on payment towards terminal benefit fund admitted in paragraph 4.4.3 in 2023-24 (Rs. Lakh) (A3) | 63671.00 |
| 4 | Regulatory Asset adjusted for 2020-21 in MYT order for 2023-24 (Rs. Lakh) (A=A1+A2+A3) | 85449.34 |
| 5 | Duration of carrying cost from 01.04.2023 (B) | 1.00 |
| 6 | Carrying cost rate SBI MCLR as on 01st April 2023 (8.5%)+250 bp (C) | 11.00% |
| 8 | Carrying Cost (Rs. Lakh) [(A x B/2 x (C)] | 4699.71 |

Thus, the net adjustable amount comes to Rs. 1,61,901.68 Lakh.

Order for FPPCA and APR of WBSEDCL for the year 2023 - 24

| SI No | Particulars | Amount in Rs. Lakh |
|-------|---|-----------------------|
| 1 | Adjustment against withheld amount in respect of terminal benefit fund in MYT order for 2023-24 | 129358.00 |
| 2 | Adjustment against accumulated loss on taking over the distribution business of Singur Haripal Rural Electric Co-operative Society Ltd in MYT order for 2023-24 | 6065.63 |
| 3 | Total Regulatory Asset adjusted in MYT order for 2023-24 on which carrying cost allowed | 10759.34 |
| 4 | Regulatory Asset adjusted against 2020-21 in MYT order for 2023-24 (Rs. Lakh) | 11019.00 |
| 6 | Total Regulatory Asset adjusted against 2020-21 in MYT order for 2023-24 (Rs. Lakh) | 157201.97 |
| 7 | Carrying Cost | 4699.71 |
| 8 | Net adjustable amount on account of Regulatory Asset released including carrying cost | 161901.68 |

- 5.4 The Commission, in paragraph 4.4.3 above, decides to release Rs. 63,671 Lakh out of the withheld amount of Rs. 1,26,302 Lakh in respect of the terminal benefit fund. Thus, a sum of Rs. 62,631 Lakh is continued to be withheld by the Commission.
- 5.5 From Note 33 of the Audited Financial Statements, the Commission notes that WBSEDCL has received an amount of Rs. 1,00,000 Lakh as revenue grant from the Government. Accordingly, the same is to be adjusted with the revenue recoverable of WBSEDCL.
- 5.6 The net aggregated revenue requirement by WBSEDCL for 2023 24 considering the net gain or loss to be retained by WBSEDCL is given below:

Table 36

| SI No | Particulars | Amount |
|----------|---|---------------------------------------|
| IVO | | (In Rs. Lakh) |
| 1 | Fuel and Power Purchase Cost (Paragraph 2.9) | 23,17,282.00 |
| 2 | Net Fixed Cost (Paragraph 4.22) | 8,30,781.92 |
| 3 | Less: Benefits passed on to consumers (Paragraph 4.23) | (-) 18,176.50 |
| 4 | Add: Adjustment for controllable factors (Paragraph 4.24) | 737.99 |
| 5 | Add: Adjustment for Regulatory assets with carrying cost (Paragraph 5.3) | 1,61,901.68 |
| 6 | Add: Release of Terminal Benefit fund (Paragraph 5.4) | 63,671.00 |
| 7 | Less: Revenue Grant received from Government of West Bengal (Paragraph 5.5) | |
| 8 | Total Revenue Recoverable for FY 2023-24 [Sum 1 to 7] | (-) 100,000.00 32,56,198.09 |

5.7 From Note 31 of the Audited Financial Statement of WBSEDCL for FY 2023-24, it is observed that Gross Revenue from sale was Rs. 30,85,155 Lakh, which includes



revenue from sale to trader of Rs. 83,900 Lakh. WBSEDCL also allowed a rebate of Rs.: 1,10,403 Lakh to its consumers. The Commission in paragraph 4.23 has considered the revenue earned from sale of surplus energy separately along with the cost of such sale. Thus, the Net Revenue from sale to consumers and licensee comes to Rs. 28,90,852 Lakh (Rs. 30,85,155 Lakh – Rs. 83,900 Lakh – Rs. 1,10,403 Lakh). In paragraph 4.25, the Commission observed that there was a loss of revenue of Rs. 71,183.23 Lakh due to sale in multiple licensee area, which is to be considered as deemed revenue for determination of APR adjustment. Accordingly, the admissible revenue becomes Rs. 29,62,035.23 Lakh.

Based on the analyses as done in the foregoing paragraphs, the amount recoverable 5.8 on the instant case of APR for the year 2023 - 24 works out as shown in Table 37 hereunder.

> Table 37 Amount **Particulars** (In Rs. Lakh) 32,56,198.09

- SI No Net Aggregate Revenue Recoverable (Paragraph 5.6) 1 Less: Revenue realized during the year (Paragraph 5.7) 2 29,62,035.23 Net Amount Adjustable [(3) = (1) - (2)]2,94,162.86
- In terms of regulation 2.6.6 of the Tariff Regulations, the balance recoverable amount 5.9 of Rs. 2,94,162.86 Lakh or a part thereof shall be adjusted with the Aggregate Revenue Requirement of one or more ensuing year(s) tariff order or through a separate order, as may be decided by the Commission.
- 5.10 WBSEDCL is to take a note of this order.
- 5.11 A copy of this Order shall be posted on the official website of the Commission.

Order for FPPCA and APR of WBSEDCL for the year 2023 - 24

5.12 WBSEDCL is directed to download the copy of this Order from the Commission's website and act accordingly. Certified copies of this Order, upon application and fulfilment of the requisite formalities as per the West Bengal Electricity Regulatory Commission (Conduct of Business) Regulations, 2013, as amended, and upon submission of necessary fees, shall be provided to the parties.

Sd/-

(DR. MALLELA VENKATESWARA RAO) CHAIRPERSON

Dated: 29.12.2025

Sd/-

DEPUTY DIRECTOR, WBERC